## **Public Document Pack**



CYNGOR SIR YNYS MÔN ISLE OF ANGLESEY COUNTY COUNCIL Mr Richard Parry Jones, BA, MA. Prif Weithredwr – Chief Executive

CYNGOR SIR YNYS MÔN ISLE OF ANGLESEY COUNTY COUNCIL Swyddfeydd y Cyngor - Council Offices LLANGEFNI Ynys Môn - Anglesey LL77 7TW

Ffôn / tel (01248) 752500 Ffacs / fax (01248) 750839

RHYBUDD O GYF	ARFOD	ΝΟΤΙ	CE OF MEETING
PWYLLGOR GV	VAITH	ТН	EEXECUTIVE
DYDD LLUN, 14 ION <b>10.00 o'r g</b> l	•	MONDA	(, 14 JANUARY 2013 <b>10.00 am</b>
SIAMBR Y CYNGOR, SWY CYNGOR, LLANG			L CHAMBER - COUNCIL FICES, LLANGEFNI

### Annibynnol Gwreiddiol/Original Independent

R LI Hughes, K P Hughes, O Glyn Jones, B Owen and G O Parry MBE

### Plaid Cymru/The Party of Wales

T LI Hughes and R G Parry OBE

### **Plaid Lafur/Labour Party**

W J Chorlton

COPI ER GWYBODAETH / COPY FOR INFORMATION

I Aelodau'r Cyngor Sir / To the Members of the County Council

Bydd aelod sydd ddim ar y Pwyllgor Gwaith yn cael gwahoddiad i'r cyfarfod i siarad (ond nid i bleidleisio) os ydy o/hi wedi gofyn am gael rhoddi eitem ar y rhaglen dan Reolau Gweithdrefn y Pwyllgor Gwaith. Efallai bydd Bwrdd y Comisiynwyr yn ystyried ceisiadau gan aelodau sydd ddim ar y Pwyllgor Gwaith i siarad ar faterion eraill.

A non-Executive member will be invited to the meeting and may speak (but not vote) during the meeting, if he/she has requested the item to be placed on the agenda under the Executive Procedure Rules. Requests by non-Executive members to speak on other matters may be considered at the discretion of the Board of Commissioners.

### 1 <u>DECLARATION OF INTEREST</u>

To receive any declarations of interest from any Member or Officer in respect of any item of business.

### 2 URGENT MATTERS CERTIFIED BY THE CHIEF EXECUTIVE OR HIS APPOINTED OFFICER

No urgent matters at the time of dispatch of this agenda.

### 3 <u>MINUTES</u> (Pages 1 - 4)

To submit for confirmation, the minutes of the meeting of the Executive held on 10<sup>th</sup> December, 2012.

### 4 THE EXECUTIVE'S FORWARD WORK PROGRAMME (Pages 5 - 18)

To submit the report of the Head of Service (Policy)

### 5 <u>ONSHORE WIND ENERGY SUPPLEMENTARY PLANNING GUIDANCE (SPG)</u> (Pages 19 - 28)

To submit the report of the Head of Service (Planning and Public Protection)

### 6 LOCAL GOVERNMENT PLAN PREFERRED STRATEGY (Pages 29 - 36)

To submit the report of the Head of Service (Planning and Public Protection)

[Members are kindly requested to retain their copy of the report which will be considered at the extraordinary County Council meeting on 24th January, 2013]

### 7 TRANSFORMATION PLAN (To Follow)

To submit the report of the Deputy Chief Executive

### 8 ADOPTION OF A COUNCIL TAX SUPPORT SCHEME (To Follow)

To submit the report of the Interim Head of Function (Resources)

### 9 <u>ANGLESEY PRIMARY SCHOOLS MODERNISATION -</u> <u>LLANDDONA;BEAUMARIS; LLANGOED (Pages 37 - 76)</u>

To submit the report of the Director of Lifelong Learning

### 10 LOWERING AGE OF ADMISSION AT YSGOL DWYRAN (Pages 77 - 80)

To submit the report of the Director of Lifelong Learning

### 11 <u>SEPARATION OF STATUTORY AND NON-STATUTORY FUNCTIONS (OTHER</u> <u>MAJOR DEVELOPMENTS)</u> (Pages 81 - 88)

To submit the report of the Director of Sustainable Development

### 12 EXCLUSION OF THE PRESS AND PUBLIC

To consider adoption of the following:-

"Under Section 100(A)(4) of the Local Government Act 1972, to exclude the press andpublic from meeting during discussion on the following item on the grounds that it mayinvolve the disclosure of exempt information as defined in Schedule 12A of the said Actand in the attached Public Interest Test".

### 13 PARTNERSHIP RATIONALISATION (Pages 89 - 104)

To submit the report of the Head of Service (Policy)

### 14 MÔN COMMUNITIES FIRST (Pages 105 - 112)

To submit the report of the Head of Service (Housing)

### 15 <u>CAPITA SIMS REGIONAL SERVICE AGREEMENT</u> (Pages 113 - 116)

To submit the report of the Director of Lifelong Learning

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### THE EXECUTIVE

### Minutes of the meeting held on 10th December, 2012

PRESENT:	Councillor Bryan Owen (Leader)(Chair) Councillor K.P.Hughes (Vice-Chair) Councillor W.J.Chorlton, R.LI.Hughes, T.Lloyd Hughes, O.Glyn Jones, G.O.Parry,MBE, R.G.Parry,OBE.
IN ATTENDANCE:	Chief Executive Deputy Chief Executive Director of Community Director of Lifelong Learning Head of Service (Finance) Head of Service (Policy) (Items 4 & 5 only) Head of Service (Housing) (Item 7 only) Technical Services Manager (DR) (Item 7 only) Programme Manager – Schools Modernisation (EB) (Item 6 only) Committee Services Manager
ALSO PRESENT:	Councillor Selwyn Williams

### 1 DECLARATION OF INTEREST

None to declare.

## 2 URGENT MATTERS CERTIFIED BY THE CHIEF EXECUTIVE OR HIS APPOINTED OFFICER.

None to declare.

### 3 MINUTES

**RESOLVED** that the minutes of the meeting of the Executive held on 19<sup>th</sup> November, 2012 be confirmed as a true record.

### 4 THE EXECUTIVE'S FORWARD WORK PROGRAMME

Submitted – The report of the Head of Service (Policy) seeking approval of the updated Forward Work Programme of the Executive. Amendments and additions to the work programme were referred to at the meeting by the officer.

### **RESOLVED:-**

- To confirm the updated work programme together with the amendments and additions referred to at the meeting by the Head of Service (Policy);
- To confirm the need for Scrutiny Committees to develop their work programmes further to support the Executive's work programme;
- To note that an updated Forward Work Programme will be submitted to the next scheduled meeting of the Executive.

### 5 CORPORATE COMMUNICATIONS STRATEGY 2012-15

Submitted – The report of the Head of Service (Policy) seeking the approval of the Executive to the draft Communications Strategy for 2012-15 and also taking into account the observations of the Corporate Scrutiny Committee thereon.

### **RESOLVED:-**

- To note the observations of the Corporate Scrutiny Committee held on 26<sup>th</sup> November, 2012;
- To approve the contents of the Communications Strategy.

## 6 MODERNISING PRIMARY SCHOOLS ON ANGLESEY – HOLYHEAD AND CENTRAL ANGLESEY.

Submitted – The report of the Director of Lifelong Learning seeking the Executive's approval to the principles that will be used for the consultation document which will be a basis for the Anglesey Schools Modernisation Programme.

The report also referred to the consultation process held at 5 primary schools in Holyhead and 3 primary schools in the Llangefni catchment areas as regards possible options for new primary school(s). The views of the Education and Leisure Scrutiny Committee held on 26 October, 2012 were also incorporated as part of the report.

During the course of the debate, members raised various questions as regards affordability of the Holyhead proposal, land ownership at the three sites, traffic management and road safety issues, the status of the new school (as Ysgol y Parch.Thomas Ellis is a Church in Wales Voluntary Controlled School) and CADW's preservation order at the former Ysgol Cybi school site.

### **RESOLVED:-**

- To adopt the principles that will be used for the schools modernisation consultation document which will be a basis for the Anglesey schools modernisation programme.
- Holyhead Primary Schools Review
  - To recommend Option 10 (merger of 3 schools i.e. Ysgol y Parc, Ysgol Llaingoch and Ysgol Parch. Thomas Ellis in a new school) as the Executive's preferred option for formal consultation;
  - That the new primary school in Holyhead be located on the Cybi site;

• That prior to going out to consultation, a report be brought back to Executive members as regards the following matters:-

land ownership at the three sites; affordability, traffic management and road safety, status of the new school and issues surrounding the preservation order at the former Cybi school site at Holyhead;

• To note the responses received to the consultation document by the 5 Holyhead primary schools.

### • Llangefni Catchment Area

- That in light of the current position in relation to pupil numbers in the three schools in central Anglesey, the status quo be retained for the present;
- That subject to the introduction and implementation of the relevant legislation, authority be given to the Education Officers to review the Llangefni catchment area and;
- That the primary education provision in central Anglesey be revisited at a later stage in the schools modernisation programme pending clarification of the position with regard to the availability of resources, catchment review, school buildings condition and the outcome of the modernisation programme in other areas of the Island;
- To note the responses received to the consultation document by the 3 Llangefni primary schools.

## 7 PROCUREMENT OF CAPITAL WORKS IN CONNECTION WITH COUNCIL HOUSING STOCK

Submitted – The report of the Head of Service (Housing) on the current position in relation to the future procurement of Capital Works in connection with the Council's Housing Stock.

The Portfolio Holder congratulated the Service for their work in this respect and wished it to be recorded that the Service had been the second in Wales and the first in North Wales to complete the WHQS.

### **RESOLVED:-**

- That the Housing Service procure building maintenance contracts via traditional routes e.g. individual contract notices posted on approved procurement web portals such as Sell2 Wales during the interim period, up to April, 2014;
- That the Housing Services engage the services of external consultants with suitable experience to support this transitional process, utilising existing OJEU compliant framework agreement(s) to secure the appointment of consultancy services, which will be the subject of further consultation with the Head of Finance and Head of Legal Services;

• To approve the development of a future Procurement Strategy that will be submitted to the Executive for final approval during 2013/14.

### 8 FRAMEWORK FOR PRESERVING AND ENHANCING CONSERVATION AREAS

Submitted – The report of the Director of Sustainable Development seeking the Executive's support to publish proposals for the preservation and enhancement of Ynys Mon's Conservation Areas.

**RESOLVED** to support the publication of proposals for the preservation and enhancement of Ynys Môn's Conservation Areas.

The meeting concluded at 11:00a.m.

### COUNCILLOR BRYAN OWEN CHAIR

ISLE	OF ANGLESEY COUNTY COUNCIL
Report to	The Executive
Date	14 January 2013
Subject	The Executive's Forward Work Programme
Portfolio Holder(s)	Cllr Bryan Owen
Lead Officer(s)	Deputy Chief Executive
Contact Officer	Huw Jones Head of Service – Policy (Tel. 01248 752108)
Nature and reason for r	reporting:

To seek approval of the Executive's updated Forward Work Programme in accordance with the Council's Constitution.

## A – Introduction / Background / Issues

See CH – Summary

### **B** – Considerations

See CH – Summary

C –	Implications and Impacts	
1	Finance / Section 151	-
2	Legal / Monitoring Officer	-
3	Human Resources	-
4	Property Services	-
5	Information and Communications Technology (ICT)	-
6	Equality	Impact assessments will need to have been undertaken on all new or revised policies submitted to meetings of the Executive

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C –	Implications and Impacts	
7	Anti-poverty and Social	-
8	Communication	-
9	Consultation	-
10	Economic	-
11	Environmental	-
12	Crime and Disorder	-
13	Outcome Agreements	-

### **CH - Summary**

### 1.0 Background

- 1.1 The Executive's forward work programme enables both Members of the Council and the public to see what key decisions are likely to be taken by the Executive over the coming months. The forward work programme includes information on the decisions sought and who the lead Officers and Portfolio Holders are for each item.
- 1.2 The Executive's Forward Work Programme for the period February July 2013 is attached.
- 1.3 It should be noted, however, that the work programme is a flexible document as not all items requiring a decision will be known that far in advance and some timescales may need to be altered to reflect new priorities etc. Arrangements are therefore in place to review the list of items and submit updates to the Executive on a monthly basis. Both strategic and operational issues are covered to inform the scrutiny process. Some items are likely to be determined by Portfolio Holders under delegated authority.

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### 2.0 Role of Scrutiny

- 2.1 The Board of Commissioners have already acknowledged the importance of the scrutiny role, and in particular task and finish groups, in the process of supporting the corporate work programme.
- 2.2 This work programme offers a basis for further developing the work of the Scrutiny Committees. Further refinement of the work programme will be necessary to ensure better alignment of the schedule of meetings in the future in order to allow for pre-decision scrutiny.

### **D** – Recommendation

Members of the Executive are requested to:

confirm the attached updated work programme which covers February – July 2013;

identify any matters subject to consultation with the Council's Scrutiny Committees and confirm the need for Scrutiny Committees to develop their work programmes further to support the Executive's work programme;

note that the Forward Work Programme is updated monthly and submitted as a standing monthly item to the Executive.

Name of author of report: Huw Jones Job Title: Head of Service - Policy Date: 4 January 2013

### **Appendices:**

Executive Forward Work Programme: February – July 2013.

### Background papers

Previous forward work programmes.

Period: February – July 2013

Updated: January 2013



The Executive's forward work programme enables both Members of the Council and the public to see what key decisions are likely to be taken by the Executive over the coming months. The forward work programme includes information on the decisions sought and who the lead Officers and Portfolio Holders are for each item.

The Executive's draft Forward Work Programme for the period **February – July 2013** is outlined on the following pages.

It should be noted, however, that the work programme is a flexible document as not all items requiring a decision will be known that far in advance and some timescales may need to be altered to reflect new priorities etc. The list of items included is therefore reviewed regularly.

Some matters identified in the forward work programme may be delegated to individual portfolio holders for approval.

Reports will be required to be submitted from time to time regarding specific property transactions, in accordance with the Asset Management Policy and Procedures. Due to the influence of the external market, it is not possible to determine the timing of reports in advance.

Issues to be reported to the Council's Sustainability Board are currently under review.

THE EXECUTIVE'S FORWARD WORK PROGRAMME Period: February – July 2013

Updated: January 2013

	Subject and * Category (Strategic / Operational / For information)	Why the decision is sought from the Executive	Lead Department	Responsible Officer/ Lead Member & contact for representation	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
~	Information Governance	Progress report.	Deputy Chief Executive	Head of Function - Resources		11 February 2013	
	Category: Operational			Cllr W J Chorlton			
5	Voluntary Sector Compact	Submission of revised Compact for endorsement.	Deputy Chief Executive	Huw Jones Head of Policy		11 February 2013	
	Category: Strategic			Cllr Bryan Owen			
ო	Welsh Government Compact	Quarterly update report.	Deputy Chief Executive	Huw Jones Head of Policy		11 February 2013	
<u>     Pa</u> ę	Category: For information			Clir W J Chorlton			
<del>⊲</del> 9	Single Integrated Plan	Adoption of Plan in accordance with Policy	Deputy Chief Executive	Huw Jones Head of Policy	10 December 2012	11 February 2013	5 March 2013
	Category: Strategic	Framework		Cllr Brvan Owen			
ъ	The Executive's Forward Work Programme	Update the work programme.	Deputy Chief Executive	Huw Jones Head of Policy		11 February 2013	
	Category: Strategic			Cllr Bryan Owen			
9	HRA Subsidy Reform	Changes and impact of the Housing Revenue Account	Community	Head of Function – Resources /		11 February 2013	
	Category: Strategic	subsidy system in Wales.		Shan L Williams Head of Housing Services			
				Cllr O Glyn Jones			
7	Transforming Adult Social Care on Anglesey	To consider a report that will include:	Community	Anwen Davies Head of Adults'	January / February 2013	11 February 2013	
* Key:	./fe						2

ney. Strategic – key corporate plans or initiatives Operational – service delivery For information

Updated: January 2013

Category: Strategic eventsesting consultation process <ul> <li>A stummary of the eventsesting process</li> <li>Category: Strategic consultation process</li> <li>A recommendation on the recummendation on eventse coal care and contribution of eventse and proposed</li> <li>A proval.</li> <li>A proval.</li> <li>Community</li> <li>Category: Strategics (Wates)</li> <li>A proval.</li> <li>Community</li> <li>Community</li></ul>		Subject and * Category (Strategic / Operational / For information)	Why the decision is sought from the Executive	Lead Department	Responsible Officer/ Lead Member & contact for representation	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
Carers Strategies (Wales)Approval.CommunityGewen CarringtonMeasure 2010Measure 2010Director of CommunityDirector of CommunityCategory: StrategicApproval.CommunityHead of Function -January 2013Homes for Older People-Approval.CommunityResources /Gwen Carrington2013/14 Standard ChargeApproval.CommunityHead of CommunityJanuary 2013Category: StrategicApproval.CommunityCommunityBresources /January 20132013/14 Fees and ChargesApproval.CommunityAnwen DaviesJanuary 2013Eare2013/14 Fees and ChargesApproval.CommunityAnwen DaviesJanuary 2013EareCategory: StrategicApproval.CommunityAnwen DaviesJanuary 2013EareCategory: StrategicApproval.CommunityAnwen DaviesJanuary 2013Category: StrategicApproval.CommunityAnwen DaviesJanuary 2013Category: StrategicApproval.CommunityCommunityEareCategory: StrategicApproval.CommunityAnwen DaviesJanuary 2013Category: StrategicApproval.CommunityEareCommunityEareCategory: StrategicAnwen BaviesJanuary 2013EareCommunityEareCategory: StrategicApproval.CommunityCommunityEareEareCategory: StrategicApproval.CommunityCommunityEareEare <td< th=""><th></th><th>Category: <b>Strategic</b></th><th><ul> <li>A summary of the results of the consultation process</li> <li>A recommendation on the future direction of adult social care and contribution of the residential homes</li> <li>A proposed implementation plan and preferred course of action</li> </ul></th><th></th><th>Services Cllr Kenneth P Hughes</th><th></th><th></th><th></th></td<>		Category: <b>Strategic</b>	<ul> <li>A summary of the results of the consultation process</li> <li>A recommendation on the future direction of adult social care and contribution of the residential homes</li> <li>A proposed implementation plan and preferred course of action</li> </ul>		Services Cllr Kenneth P Hughes			
Homes for Older People -Approval.CommunityHead of Function -January 20132013/14 Standard Charge2013/14 Standard ChargeGwen CarringtonHead of CommunityJanuary 2013Category: StrategicCategory: StrategicCult Kenneth P HughesJanuary 2013Intespect of Adult SocialJanuary 20132013/14 Fees and ChargesApproval.CommunityAnwen DaviesJanuary 2013in respect of Adult SocialApproval.CommunityAnwen DaviesJanuary 2013Category: StrategicCategory: StrategicCommunityCommunityCommunityCategory: StrategicCategory: StrategicClir Kenneth P HughesJanuary 2013		<b>Carers Strategies (Wales)</b> <b>Measure 2010</b> Category: <b>Strategic</b>	Approval.	Community	Gwen Carrington Director of Community Cllr Kenneth P Hughes		11 February 2013	
2013/14 Fees and Charges       Approval.       Community       Anwen Davies       January 2013         in respect of Adult Social       Plead of Adults'       Services       January 2013         Care       Care       Services       Clir Kenneth P Hughes		Homes for Older People – 2013/14 Standard Charge Category: Strategic	Approval.	Community	Head of Function – Resources / Gwen Carrington Head of Community CIIr Kenneth P Hughes	January 2013	11 or 18 February 2013	
	10	2013/14 Fees and Charges in respect of Adult Social Care Category: Strategic	Approval.	Community	Anwen Davies Head of Adults' Services Cllr Kenneth P Hughes	January 2013	11 or 18 February 2013	

Key:
 Strategic – key corporate plans or initiatives
 Operational – service delivery
 For information

Updated: January 2013

	Subject and * Category (Strategic / Operational / For information)	Why the decision is sought from the Executive	Lead Department	Responsible Officer/ Lead Member & contact for representation	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
11	Community based services – 2013/14 charges Category: Strategic	Approval.	Community	Anwen Davies Head of Adults' Services Cllr Kenneth P Hughes	January 2013	11 or 18 February 2013	
₽ Pa	Youth Service – Service Level Agreements (SLA) with the Urdd and Young Farmers Category: Strategic	To agree the renewal of SLAs for the next three years, together with changes to grant levels in accordance with the Council's efficiencies programme.	Lifelong Learning	Gwyn Parri Head of Education Cllr G O Parry MBE		11 February 2013	
ဗ္ ge 11	Implementation of the Corporate Property and ICT Asset Management Plan Category: Strategic	Review of options and/or Business Case for future development of Council owned corporate property assets and approval to move to the next stage within the programme.	Sustainable Development	Mike Barton Head of Property Services Cllr R G Parry OBE		11 February 2013	5 March 2013
14	Update on Asset Proposals Category: Strategic	Direction for future assets and estates strategy.	Sustainable Development	Mike Barton Head of Property Cllr R G Parry OBE		11 February 2013	To be confirmed
15	Flood and Water Management Strategy Category: Strategic	Approval of strategy.	Sustainable Development	Dewi Williams Head of Highways and Waste Management Cllr R G Parry OBE	22 November 2012	11 February 2013	

\* Key:
 Strategic – key corporate plans or initiatives
 Operational – service delivery
 For information

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THE EXECUTIVE'S FORWARD WORK PROGRAMME Period: February – July 2013

Updated: January 2013

	Subject and * Category	Why the decision is	Lead Department	Responsible Officer/ Lead Member &	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
	(Strategic / Operational / For information)	the Executive		contact for representation			
16	Highway Compact –	Approval of Compact.	Sustainable	Dewi Williams		11 February 2013	
	Strategic Programme for Change	(NEW ITEM)	Development	Head of Highways and Waste Management			
	Category: Strategic			Cllr R G Parry OBE			
17	2013/14 Budget	Adoption of final proposals for recommendation to	Deputy Chief Executive	Head of Function - Resources	21, 22, 24, 25 & 28 January 2013	18 February 2013	5 March 2013
	Category: Strategic	County Council.		Cllr W J Chorlton			
18	Housing Rent HRA 2013/14	Approval of proposed rent	Community	Shan L Williams		18 February 2013	
F	Category: <b>Operational</b>	Council House Tenants.		nead of nousing Services			
Page				Cllr O Glyn Jones			
61 12	Treasury Management	Approval of annual report.	Deputy	Einir Wyn Thomas		18 February 2013	
2			Chief Executive	Head of Finance			
	Category: <b>Strategic</b>			Cllr W J Chorlton			
20	2012/13 Revenue and	Quarterly monitoring report.	Deputy	Einir Wyn Thomas		18 February 2013	
	Capital Budget Monitoring		Chief Executive	Head of Finance			
				Cllr W J Chorlton			
	Category: Operational						
21	Improvement Priorities 2013/14	Endorsement of improvement priorities for	Deputy Chief Executive	Huw Jones Head of Policy	28 January 2013	18 February 2013	5 March 2013
	Category: Strategic	recommendation to County Council.		Cllr W J Chorlton			
22	Constitutional Changes	For recommendation prior to full Council.	Deputy Chief Executive	Lynn Ball Head of Function –		18 February 2013	5 March 2013
* Key:	ey:						5

Strategic – key corporate plans or initiatives Operational – service delivery For information

Updated: January 2013

	Subject and * Category (Strategic / Operational / For information)	Why the decision is sought from the Executive	Lead Department	Responsible Officer/ Lead Member & contact for representation	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
	<ul> <li>Committee Structure</li> <li>Member Officer Protocol</li> <li>Multi-member Wa</li> <li>rd Protocol</li> <li>Compulsory Training</li> <li>Category: Strategic</li> </ul>			Legal and Administration Cllr W J Chorlton			
23	3 Annual Equality Report Category: Strategic	To approve the annual report for publication.	Deputy Chief Executive	Huw Jones Head of Policy Cllr Kenneth P Hughes	4 March 2013	18 March 2013	
Page 13	4 The Executive's Forward Work Programme Category: Strategic	Update the work programme.	Deputy Chief Executive	Huw Jones Head of Policy Cllr Bryan Owen		18 March 2013	
25	5 Public Sector Housing Capital Programme and Allocation budget 2013/14 Category: Operational	Note and approval of the capital programme and allocation budget.	Community	Shan L Williams Head of Housing Services Cllr O Glyn Jones		18 March 2013	
26	6 Common Allocations Policy Category: Strategic	Adoption of new Common Allocations Policy for social housing in Anglesey.	Community	Shan L Williams Head of Housing Services Cllr O Glyn Jones	25 February 2013	18 March 2013	
27	7 Local Housing Strategy Category: Strategic	To approve the strategic direction.	Community	Shan L Williams Head of Housing Services	25 February 2013	18 March 2013	

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 Strategic – key corporate plans or initiatives
 Operational – service delivery
 For information

Updated: January 2013

	Subject and * Category (Strategic / Operational / For information)	Why the decision is sought from the Executive	Lead Department	Responsible Officer/ Lead Member & contact for representation	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
				Cllr O Glyn Jones			
28	Nuclear new build- Blueprint for accommodation solutions	To adopt recommendations as Council's formal response.	Community	Shan L Williams Head of Housing Services	25 February 2013	18 March 2013	
	Category: Strategic			Cllr O Glyn Jones			
29	Policy for the disposal of HRA land for Affordable Housing	Approval.	Community	Shan L Williams Head of Housing Services	25 February 2013	18 March 2013	
Pa	Category: Strategic			Cllr O Glyn Jones			
ନ୍ମ ge 14	Adults' Safeguarding Improvement Journey	Approval.	Community	Anwen Davies Head of Adults' Services		18 March 2013	
	Category: Strategic			Cllr Kenneth P Hughes			
31	Nuclear New Build Supplementary Planning Guidance (SPG)	Endorsement of revised process and timescales for preparation of Wylfa New Nuclear Build Supplementary Planning	Sustainable Development	Dylan Williams Acting Head of Economic Development		18 March 2013	
32	Category. Strategic EU Funding post 2014	Endorsement / Approval.	Sustainable Development	Dylan Williams Acting Head of	20 November 2012	18 March 2013	
	Category: Strategic			Economic Development			
				Cllr Bryan Owen			
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\* Key:
 Strategic – key corporate plans or initiatives
 Operational – service delivery
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THE EXECUTIVE'S FORWARD WORK PROGRAMME Period: February – July 2013

Updated: January 2013

33         Waste Collection Strategy.         Sustainable beaching Category: Strategic         Approval of strategy.         Sustainable beaching Category: Strategic         Dewilopment beaching Category: Strategic         Itelestion Category: Strategic         Itelestion Categor		Subject and * Category (Strategic / Operational / For information)	Why the decision is sought from the Executive	Lead Department	Responsible Officer/ Lead Member & contact for representation	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
34         Protocols         These fail outside the constitution so require protocol         These fail outside the constitution so require protocol         Deputy constitution         Head of Function - administration         22 April 2013           •         Revise self-regulation protocol         Constitution so require protocol         Chief Executive administration         Legal and Administration         22 April 2013           •         Create protocol for social Media in meetings         NEW ITEM)         Clir W J Chortion         22 April 2013           •         Category: Strategic         To make a recommendation         Deputy Legal and Administration         22 April 2013           •         Category: Strategic         To make a recommendation         Chief Executive Administration         22 April 2013           •         Category: Strategic         NEW ITEM)         Deputy Legal and Administration         22 April 2013           •         Category: Strategic         NEW ITEM)         Clir Executive Administration         22 April 2013           •         The Executive's Forward         Update the work         Deputy Clir Executive         Legal and Administration         22 April 2013           •         Category: Strategic         To award the school meals         Lifelong Learning         Peoputy Head of Eucation         22 April 2013           •         Category: Strateg	ЭЭ ЭЭ		Approval of strategy.	Sustainable Development	Dewi Williams Head of Highways and Waste Management Cllr R G Parry OBE		18 March 2013	
New Constitution (National initiative)To make a recommendation to the full Council.Deputy Legal and AdministrationLeagal and Administration22 April 2013(National initiative)to the full Council.Chief Executive AdministrationLegal and Administration22 April 2013Category: Strategic(NEW ITEM)Clir WJ ChorltonClir WJ Chorlton22 April 2013The Executive's ForwardUpdate the workDeputy Programme.Huw Jones22 April 2013Work ProgrammeUpdate the workClir Bryan Owen22 April 2013Category: StrategicTo award the school mealsLifelong Learning Head of Education22 April 2013School MealsTo award the school meals.Clir Bryan Owen22 April 2013Category: StrategicTo award the school meals.Lifelong Learning Head of Education22 April 2013The Executive's ForwardUpdate the workClir Bryan Owen22 April 2013Work ProgrammeTo award the school meals.Lifelong Learning Head of Education22 April 2013Work ProgrammeUpdate the workClir Bryan Owen22 April 2013Work ProgrammeUpdate the workClir Bryan Owen22 April 2013Work ProgrammeUpdate the workClir Bryan Owen22 April 2013Category: StrategicTo award the school meals.Lifelong Learning Head of Education22 April 2013Work ProgrammeUpdate the workClir Bryan Owen22 April 2013Work ProgrammeUpdate the workDeputyHuw Jones<		Cate	These fall outside the Constitution so require approval from the Executive. (NEW ITEM)	Deputy Chief Executive	Head of Function – Legal and Administration Cllr W J Chorlton		22 April 2013	n/a
The Executive's Forward Work ProgrammeUpdate the work programme.Deputy thuw JonesHuw JonesWork Programmeprogramme.Chief ExecutiveHead of PolicyCategory: Strategicro award the school mealsLifelong LearningGwyn ParriSchool MealsTo award the school meals.Lifelong LearningGwyn ParriCategory: Strategicprice of school meals.Clir G O Parry MBEThe Executive's ForwardUpdate the workDeputyWork Programmeprogramme.Clir G O Parry MBECategory: StrategicClir G Narry MBEThe Executive's ForwardUpdate the workCategory: StrategicClir Bryan OwenCategory: StrategicClir Bryan Owen	స 15		To make a recommendation to the full Council. (NEW ITEM)	Deputy Chief Executive	Head of Function – Legal and Administration Cllr W J Chorlton		22 April 2013	9 May 2012
School MealsTo award the school mealsLifelong LearningGwyn ParriCategory: Strategiccontract and review the price of school meals.Head of EducationCategory: Strategicprice of school meals.Clir G O Parry MBEThe Executive's ForwardUpdate the workDeputyHuw JonesWork Programmeprogramme.Chief ExecutiveHead of PolicyCategory: StrategicCategory: StrategicClir Bryan Owen	36		Update the work programme.	Deputy Chief Executive	Huw Jones Head of Policy Cllr Bryan Owen		22 April 2013	
The Executive's Forward     Update the work     Deputy     Huw Jones       Work Programme     programme.     Chief Executive     Head of Policy       Category: Strategic     Clir Bryan Owen	3		To award the school meals contract and review the price of school meals.		Gwyn Parri Head of Education Cllr G O Parry MBE		22 April 2013	
	ř	8 The Executive's Forward Work Programme Category: Strategic	Update the work programme.	Deputy Chief Executive	Huw Jones Head of Policy Cllr Bryan Owen		May 2013	

Strategic – key corporate plans or initiatives Operational – service delivery For information

Updated: January 2013

	Subject and * Category (Strategic / Operational / For information)	Why the decision is sought from the Executive	Lead Department	Responsible Officer/ Lead Member & contact for representation	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
39	2012/13 Revenue and Capital Budget Monitoring Report – Quarter 4	Quarterly monitoring report.	Deputy Chief Executive	Einir Wyn Thomas Head of Finance Cllr W J Chorlton		May 2013	
40	Category: Operational Commissioning with the Third Sector	Approval.	Community	Anwen Davies Head of Adults'		May / June 2013	
	Category: Strategic			Services Cllr Kenneth P Hughes			
Page '		Update the work programme.	Deputy Chief Executive	Huw Jones Head of Policy		June 2013	
<b>4</b> 2	Welsh Language Scheme Monitoring Report Category: Operational	To ratify the annual report for submission to the Welsh Language Board.	Deputy Chief Executive	Huw Jones Huw Jones Head of Policy Cllr G O Parry MBE	May 2013	June 2013	
43	The Executive's Forward Work Programme	Update the work programme.	Deputy Chief Executive	Huw Jones Head of Policy Cllr Brvan Owen		July 2013	
44	2012/13 Revenue budget outturn and effect on 2013/14 Category: Strategic	Any decisions following outturn.	Deputy Chief Executive	Einir Wyn Thomas Head of Finance Cllr W J Chorlton		July 2013	
45	2014/15 Budget	Initial discussion paper.	Deputy Chief Executive	Head of Function - Resources		July 2013	
* Key:	* Key:	1,					6

Strategic – key corporate plans or initiatives Operational – service delivery For information

Updated: January 2013

Subject and * Category (Strategic / Operational / For information)	Why the decision is sought from the Executive	Lead Department	Responsible Officer/ Lead Member & contact for representation	Pre-decision / Date to Scrutiny	Date to Executive	Date to Full Council
Category: Strategic			Clir W J Choriton			

\* Key:
 Strategic – key corporate plans or initiatives
 Operational – service delivery
 For information

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ISLE	OF ANGLESEY COUNTY COUNCIL
Report to	Executive Committee
Date	14.1.2013
Subject	SPG On-Shore Wind Turbines
Portfolio Holder(s)	Cllr. Robert Ll. Hughes
Lead Officer(s)	Jim Woodcock ext 2402
Contact Officer	Bob Thomas 01286 685000

### Nature and reason for reporting

The Executive Committee's approval is sought that the Second Public Consultation exercise Officer's Report be presented directly to the Full Council meeting of the 24 January 2013. This approach is advocated in order to faciltate full discussion of the issues raised by interested parties and summarised in Appendix 1 of this report. If this motion is approved the normal Standing Orders will be lifted to enable Members to scrutinise, discuss and make a decision on the matter.

### A - Introduction / Background / Issues Introduction

The Council has undertaken two Public Consultation exercises upon a Supplementary Planning Guidance (SPG) for On-shore Wind Turbines. When adopted this document will supplement the existing planning policy framework contained in the Gwynedd Structure Plan (1993) and the Ynys Môn Local Plan (1996) as well as the stopped UDP (2005), which is a material planning consideration for development control purposes.

A verbal presentation was made at the Environment and Technical Services Scrutiny Committee (E&TSSC) on the 25 October 2012, which drew the Committee's attention to the number of representations received as well as the headline messages gleaned from an initial trawl of the submitted representations. A note of the verbal presentation is included in Appendix 1 for information purposes and in the interest of transparency. The Committee considered the verbal report, discussed issues raised by interested parties, agreeing that it was an important and contentious issue on the Island. It was resolved that the Executive Committee consider the issues and the

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E&TSSC's views and that a report be presented to allow detailed consideration of the responses to the consultation at the Full Council meeting on the 24 January 2013 rather than at the relevant Scrutiny Committee.

### **Background**

Due to the high number of applications received for On-shore Wind turbine applications over the past 18 months Officers determined that a SPG would be of benefit to clarify the supporting evidence required with applications and the key issues that need to be addressed with such applications.

This led to a Draft SPG being prepared and discussed at the E&TSSC on the 24 October 2011 and an Executive Decision by the Commissioner Alex Aldridge to conduct a 8 week Public Consultation exercise between 16 December 2011 and 10 February 2012

Following this consultation exercise, which resulted in over 900 responses being submitted, a report on the Key Issues raised was reported to the E&TSSC on the 26 April 2012. At this meeting certain key stakeholders were also invited to present their views to the Committee.

A full report was submitted to the E&TSSC on the 26 July 2012 which suggested significant changes to the Draft SPG. It was recommended that the revised document be subject to a further consultation exercise due to the scale of changes.

The Second Public Consultation exercise, for 8 weeks, was undertaken between 16 August 2012 and 11 October 2012. Following this period 185 responses were received as well as a number of petitions which meant that in the region of 8,000 people responded to the 2<sup>nd</sup> Draft document.

A verbal presentation about the consultation (see Appendix 1) was given to the E&TSSC on the 25 October 2012. It was resolved to seek the Executive Committee's support regarding the submission of a detailed report on the consultation about 2<sup>nd</sup> Draft SPG to the Full Council meeting on the 24 January 2013 rather than at the E&TSSC.

### **B** - Considerations

The extraordinary public interest in the subject and the breadth of opposing views

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about it is considered to warrant an exceptional route through the Committees. It is considered that taking the detailed public consultation report setting out appropriate responses to the matters raised by interested parties directly to the Full Council would expediate the open and transparent discussion sought by the E&TSSC as well as a decision on the matter. Failing to adopt the document would undermine an important material consideration and guidance (for developments) in the planning process.

<b>C</b> -	Implications and Impacts	
1	Finance / Section 151	None
2	Legal / Monitoring Officer	
3	Human Resources	None
4	<b>Property Services</b> (see notes – separate document)	None
5	Information and Communications Technology (ICT)	None
6	<b>Equality</b> (see notes – separate document)	None
7	Anti-poverty and Social (see notes – separate document)	None
8	<b>Communication</b> (see notes – separate document)	None
9	<b>Consultation</b> (see notes – separate document)	Yes – internal prior to and post public consultation
10	Economic	None
11	<b>Environmental</b> (see notes – separate document)	None
12	Crime and Disorder (see notes – separate document)	None

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<b>C</b> -	Implications and Impacts	
13	Outcome Agreements	None

CH - Summary
A summary of the issues raised during the public consultation about the 2 <sup>nd</sup> draft
consultation SPG is included in Appendix 1. Due to the public interest in the
emerging SPG and the contentious nature of the issue it is felt that a detailed
response to the matters raised should be discussed at the Full Council meeting on
the 24-1-13.

### **D** - Recommendation

That the Committee supports the motion to present a full report about the public consultation directly to the Full Council meeting of the 24 January 2013

Name of author of report:	Bob Thomas
Job Title:	Team Leader (Housing and Communities)
	Joint Planning Policy Unit
Date:	4 <sup>th</sup> January 2013

Appendices:

1 Note of verbal presentation made by the Joint Planning Policy Unit on the 25<sup>th</sup> October 2012, which summarises the issues raised by interested parties during the public consultation period

### Background papers

1] 25-10-12 Environmental & Technical Services Scrutiny Committee – SPG On-Shore Wind Turbine Report & Minutes.

2] 26-7-12 Environmental & Technical Services Scrutiny Committee – SPG On-Shore Wind Turbine Report & Minutes

3] 26-4-12 Environmental & Technical Services Scrutiny Committee – SPG On-Shore CC-015195-RMJ/119742 Page **4** of **9**  Wind Turbine Report & Minutes

4] 17-11-11 Executive Decision by Commissioner Alex Aldridge – To allow for Public Consultation on the Draft SPG.

5] 24-10-11 Environmental & Technical Services Scrutiny Committee – SPG On-Shore Wind Turbine Report & Minutes

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Appendix 1

## **ISLE OF ANGLESEY COUNTY COUNCIL**

Committee: Environment and Technical Services Scrutiny

Date of Meeting: 25 October 2012

Relevant Corporate Director: Arthur W. Owen

Relevant Portfolio Holder: Robert Ll. Hughes

# Heading of Report: Note of Verbal Presentation on 2<sup>nd</sup> Public Consultation SPG Onshore Wind Turbines

(Note: Formal Minutes of the meeting have been issued by the Isle of Anglesey County Council and have been ratified by the Scrutiny Committee on the 22 November 2012)

- 1.0 Purpose of Report
- 1.1 To summarise the <u>initial findings</u> arising from the representations received during the 2nd Public Consultation exercise on the SPG Onshore Wind Turbines.
- 1.2 The document was subject to an 8 week public consultation exercise between the 16 August and the 11 October 2012.

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- 1.3 Approximately 185 separate representations were received from individuals and different organisations including a few petitions which in total contain approximately 8,000 names. The main petition was one from Anglesey Against Wind Turbines (over 7,500 names).
- 1.4 The majority of comments were received over the last two days of the consultation period therefore it has not been possible due to the short lead up time to the Scrutiny Committee to analyse all of the comments received to date.
- 1.5 Some of the representations received refer to almost all aspects of the SPG, however, from our <u>initial analysis</u> there are a few key issues that still need to be resolved within the document. In no particular order these are:

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Issue	Arguments Put Forward
(i) Development Plan Policies	• Different interpretation of the existing development plan policies. One argument being the SPG does not reflect the positive approach for renewables in policy C7. The other argument being that not enough weight is given to the unacceptable impact test in policy 45.
(ii) Separation Distances	<ul> <li>Request a minimum of 1.5km distance between any commercial wind turbine development and residential properties (commercial defined as not primarily for the use of an individual domestic residence).</li> <li>Feel that the separation distance should be 500m plus x10 height of the wind turbine.</li> <li>Introducing minimum separation distance is beyond the remit of the SPG. Each application should be dealt with on a case by case basis.</li> </ul>
	Seeking a buffer distance around the AONB.
(iii) Noise	<ul> <li>Raise the question over whether ESTU-R-97 is adequate to deal with the noise impact of such developments.</li> <li>Question the ESTU-R-97 levels introduced within the SPG, felt that they are too restrictive.</li> </ul>
(iv) AONB	No commercial wind turbines to be developed in the AONB.
(v) Classification of Turbines	<ul> <li>Feel the height guidance used within the SPG is different from that used by CCW and Scottish Natural Heritage (SNH) which use 15m and 50m thresholds.</li> <li>Considered to be beyond the scope of the SPG to start introducing new policy such as height restrictions (e.g. 20m tip height). This should be done through the development plan.</li> </ul>
(vi)Impact on Tourism	The development of wind turbines will impact adversely on ability of the island to maintain and attract tourists and in particular the targets for the Destination Management Plan
(vii)Community Engagement	Developers and landlords should be required to engage with local communities beforehand
(viii Developer Contributions	Contributions for community benefits should be required for all planning permissions

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### 2.0 Way Forward

2.1 A detailed report will be prepared similar to that for the 1<sup>st</sup> Consultation exercise setting out a response to the comments made including Officer Recommendations over potential changes to the SPG.

Officer Name Nia H Davies

Job Title Planning Manager (Policy)

Department Anglesey and Gwynedd Joint Planning Policy Unit

Date 25 October 2012

### CC-015195-RMJ/119742

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Report to	Executive Committee
Date	14.1.2013
Subject	Consultation draft Preferred Strategy Document
Portfolio Holder(s)	Cllr. Robert Ll. Hughes
Lead Officer(s)	Jim Woodcock
Contact Officer	Nia H Davies 01286 679890

To request that the Committee endorses the draft Preferred Strategy document prior to its release for consideration and approval by the Council on the 24<sup>th</sup> January 2013.

### A - Introduction / Background / Issues

- The Preferred Strategy is a vital stage in the long journey to prepare the Local Development Plan (LDP) with Gwynedd. The Strategy has been drawn-up following a number of opportunities for full participation by Ynys Mon Councillors
- At this stage the Council is being asked to adopt the Strategy for the purposes of public consultation. Views expressed during the public consultation period will help inform the preparation of a more detailed plan called the Deposit Plan which will set out the strategy, including strategic policies, as well as detailed planning policies. The Deposit Plan is due to be considered by Council later on in 2013.

### Introduction

The Planning and Compulsory Purchase Act 2004 requires the Council to prepare a Local Development Plan (LDP) for the development and use of land over the plan period and its policies to implement them. This Council has decided to work with Gwynedd Council to prepare a Joint LDP.

Regulation 15 of the Local Development Plan Regulations requires that, before finally determining the content of its Local Development Plan (LDP) for deposit, a Council must publish its pre-deposit proposals for public inspection and comment.

The pre-deposit proposals, included in a Preferred Strategy document, should include the vision, strategic options, preferred strategy, key policies and the initial sustainability appraisal report, and must be publicized over a six week period.

In November 2011, both Councils agreed a Delivery Agreement for the Joint LDP with the Welsh Government. That Agreement identifies pre-deposit consultation being undertaken during September – October 2012. This proved unachievable for a range of reasons, including some that were identified as risks in the Risks Assessment section of the Delivery Agreement. The delay was considered by the Joint Planning Policy Committee in July 2012 and a revised timetable was approved. The Welsh Government has been informally advised of the slight slippage. Following publication of the Preferred Strategy Document, the Councils will revise the Delivery Agreement in negotiation with the Welsh Government.

The draft Preferred Strategy document will be presented to the Council for its approval when it meets on the 24<sup>th</sup> January 2013. The document will be presented to Gwynedd Council's Cabinet for the same purpose on the 22<sup>nd</sup> January 2013.

Appendix 1 includes a chart, which sets out the timetable agreed to by the Joint Planning Policy Committee for progressing through the key stages in the process of preparing the Joint LDP.

### Background

The Joint LDP will be the Council's key land use planning document. It will set out policies and proposals for the future development and use of land in Anglesey and Gwynedd (excluding the Snowdonia National Park) up to 2026, in line with legislative requirements.. When adopted it will replace the existing structure and local plan for Anglesey as well as the stopped UDP, which is a material planning consideration. It will form the basis for decisions on individual planning applications. The Joint LDP will therefore provide a measure of certainty about what kinds of development will be permitted and where during the plan period.

The Joint LDP will support the vision for the Plan area, set out in the Single Integrated Plans Strategy. It will identify opportunities for continuing investment and regeneration including provision for the new homes, jobs, community facilities and infrastructure that will be needed over the next 15 years. The Plan will also identify land that needs to be protected for its conservation importance and other measures necessary if our environment is to be safeguarded.

To date, a number of key tasks have been undertaken which have contributed to the development of the Draft Preferred Strategy Document.

- Opened the Candidate Sites Register and commencement of first stages of the assessment process;
- Public engagement about, and approval of Joint LDP vision and objectives by both Councils March & May 2012;
- Strategic Growth and Distribution Options public engagement and approval by

both Councils – March & May 2012;

- Building up a robust evidence base to inform the plan continuous;
- Undertaking numerous assessments to inform proposed Preferred Strategy document's content - continuous;
- Approval of draft Preferred Strategy Document by the Joint Planning Policy Committee subject to consideration of the wording of the policy regarding the Welsh language and delegated powers to make minor amendments and corrections – November 2012;
- Support for draft Preferred Strategy Document by the Environment and Technical Scrutiny Committee – December 2012;

The process has also been supported by input from a series of Members' Seminars.

### **B** - Considerations

Appendix 2 includes a copy of the draft Preferred Strategy Document. The draft Preferred Strategy document is not the full draft plan but sets out the key issues and options and the Councils' broad proposals for addressing these. It includes the proposed vision, strategic options, preferred strategy and key policies. It shows how key current environmental, economic and social issues and trends affecting the Plan area will be addressed and how the development needs of the Plan area will be met for new housing, employment and other strategic requirements.

Appendix 3 includes a chart that provides an 'at a glance' picture of the draft Preferred Strategy document and the studies and factors that have informed the preferred strategy.

The following provides an overview of the structure of the draft Preferred Strategy document:

- introduction and background (Chapter 1)
- > overview of assessments undertaken, e.g. SA (Chapter 2)
- the national, regional and local policy framework within which the Preferred Strategy has been prepared (Chapter 3);
- general review of baseline social, economic and environmental information and issues that the Joint LDP needs to address (Chapter 4);
- the vision for the future development of the Plan area and its objectives for delivering sustainable development and for addressing the key trends (Chapter 5);
- the key strategic growth and spatial options that the Councils and stakeholders have considered in determining the Preferred Strategy (Chapter 6);
- the Preferred Strategy including Key Diagram and key strategic policies for implementing the strategy (Chapter 7);
- > overview of the Deposit Draft Plan structure (Chapter 8).

Under the umbrella of a number of overarching Strategic Policies, the draft Preferred Strategy seeks to achieve the Joint LDP vision by delivering 4 outcomes:

- <u>Maximizing Economic Development Opportunities</u> Meeting the future need for jobs, by providing a range and choice of land and opportunities on different types of sites relating to different types of jobs. Safeguarding existing employment sites which perform an important economic role in the Plan area and beyond its boundaries
- <u>Houses to Meet Local Needs</u> Meeting the future need for homes by facilitating residential development that will provide 7,665 new housing units over the 15 year plan period. Facilitating a range and choice of new housing opportunities with different dwelling sizes, tenures and locations including provision for affordable housing together with providing for Gypsy and Traveller needs.
- <u>Strengthening our Communities, both Rural and Urban</u> Ensuring that new homes and jobs form part of well planned communities which have the right range of facilities provided at the right time and in the right location.
- <u>Enhancing the Area's Environmental Assets</u> The strategy has been developed to minimize impact upon the Plan area's environmental assets. The need to sustainably manage waste, reduce emissions and maximizing renewable solutions are also highlighted.

The overarching Strategic Policies set out the framework for promoting sustainable development, and alleviating and adapting to the effects of climate change, and expands on the Plan's Spatial Strategy.

The broad Spatial Strategy proposed in the draft Preferred Strategy document involves recognizing the role of the Plan area's main towns and strengthening them, acknowledging the important role that the more rural areas also have in terms of providing employment opportunities and homes for the Plan area's residents. With a higher proportion of the Plan area's residents living in the rural areas it was clear that improving the sustainability of these existing local communities is important. The best means of achieving the objectives of maintaining sustainable communities, the vitality of the Welsh language and improving access to services is to facilitate rural entrepreneurship and encouraging a range of basic services at locations close to the rural population. This basic principle underpins the Strategy.

The broad spatial strategy therefore aims to improve sustainability by:

1) focusing the main developments and regeneration in Primary Settlements and the strategic sites there

ii) supporting development that reflects the size, functions and environmental and cultural capacity of the network of different Key Settlements and Key Villages

iii) supporting minor development, in Defined Small Villages and in rural areas, which
helps to support services and facilities for local communities.

A Settlement Strategy has been prepared to assist the delivery of the broad Spatial Strategy. The Settlement Strategy sets out the overall approach for the provision of new homes, jobs, infrastructure and community facilities over the plan period for the Plan Area. It sets the context for the Strategic Policies in the draft Preferred Strategy document and outlines how the Vision and Objectives will be achieved.

The Settlement Strategy sets out those settlements where growth and investment will be focused. The following Hierarchy is proposed:

- Sub-Regional Centre performs a cross boundary role in terms of employment, higher and further education and retailing. Good public transport links within and cross boundary.
- Urban Service Centres fulfill the role of both a local centre for the basic range of services for settlements within their catchment area as well as a role for providing higher level services meeting the needs which cannot realistically be met within the lower order centres or villages. As such they serve large geographic areas..
- Local Service Centres settlements have been identified, which, by reason of their relative size, range and quality of services and facilities, functional link with higher order centres lend themselves to being designated as Local Service Centres. By identifying these settlements and concentrating rural development within them the Joint LDP Strategy seeks to strengthen their role in the network of settlements to optimize the prospects for rural communities to meet their own basic needs
- Villages have at least one community facility and sustainable link to a higher order centre. In order to manage development within this category the following sub categories are proposed: Service Villages, Local Villages and Coastal/ Rural Villages
- Clusters cohesive groups of dwellings in the countryside with a functional link to a village or a higher order centre.
- Countryside rest of the Plan area

The Joint LDP must be subject to a Sustainability Appraisal (SA) incorporating Strategic Environmental Assessment (SEA) as required by the Planning and Compulsory Purchase Act 2004 and the SEA Regulations. The Initial Sustainability Appraisal Report, which must also be subject to public consultation, identifies the social, economic and environmental implications of the Preferred Strategy options and proposals.

The Councils must also undertake a Habitats Regulations Assessment (HRA) of the Joint LDP. The HRA must determine the likely significant effects of the plan on European Sites of nature conservation importance and, if applicable, scope what needs "appropriate assessment" (AA) and how it will be undertaken. A Scoping Report for Habitats Regulations Assessment of the Joint LDP will be available as a

background document on request during the public consultation period as well as a number of other documents. This suite of background documents will include a document that sets out the first stage assessment of the "Candidate Sites Register", which will provide a schedule of candidate Strategic Sites.

C -	C - Implications and Impacts				
1	Finance / Section 151	None			
2	Legal / Monitoring Officer	Adoption of a Preferred Strategy is a milestone towards the preparation and adoption of a Local Development Plan as required of the Council by the 2004 Act. This report prepares the way to the adoption of such a Preferred Strategy			
3	Human Resources	None			
4	<b>Property Services</b> (see notes – separate document)	Property Services will take note of the approved Strategy Document in due course when considering developments affecting Council owned property			
5	Information and Communications Technology (ICT)	None			
6	<b>Equality</b> (see notes – separate document)	None			
7	Anti-poverty and Social (see notes – separate document)	None			
8	<b>Communication</b> (see notes – separate document)	None			
9	<b>Consultation</b> (see notes – separate document)	Yes – the draft Preferred Strategy Document has been informed by engaging with stakeholders, including communities, as well as engagement with Members and officers.			
10	Economic	None			
11	Environmental (see notes – separate document)	None			

<b>C</b> -	C - Implications and Impacts		
12	<b>Crime and Disorder</b> (see notes – separate document)	None	
13	Outcome Agreements	None	

# CH - Summary

The draft Preferred Strategy document shows how key current environmental, economic and social issues and trends affecting the Plan area will be addressed. It also looks at how the development needs of the area will be met, including the proposed broad locations for new housing, employment and other strategic requirements.

Following approval by both Councils the document will be made available for public consultation. A six weeks period will be set aside during which interested parties will be given an opportunity to submit views about the Preferred Strategy and the Initial Sustainability Appraisal Report. Views expressed will help inform the preparation of a more detailed plan called the Deposit Plan which is due to be considered by Council later on in 2013.

# **D** - Recommendation

That the Executive Committee approves the draft Preferred Strategy document to be endorsed by the Council in its meeting on the 24<sup>th</sup> January for public consultation.

Name of author of report:	Nia H Davies
Job Title:	Planning Manager (Policy)
	Joint Planning Policy Unit
Date:	21 <sup>st</sup> December 2012

# **Appendices:**

Appendix 1: Joint LDP preparation stages and timetable Appendix 2: draft Preferred Strategy document Appendix 3: Overview of the Joint LDP draft Preferred Strategy document

#### AGENDA ITEM NO. [Not for publication by virtue of Paragraph(s) ..... of Schedule 12A to the Local Government Act 1972]

ISLE OF ANGLESEY COUNTY COUNCIL		
Report to	Meeting of the Executive Committee	
Date	January 14 2013	
Subject	Modernising Anglesey Schools	
Portfolio Holder(s)	Councillor Goronwy Parry MBE	
Lead Officer(s)	Head of Service (Education)	
	Programme Manager – Schools Modernisation	
Contact Officer	Programme Manager – Schools Modernisation	

# Nature and reason for reporting

To report to the Executive on the informal consultation process held in three schools in the South East Anglesey area in September and October 2012. In January 2012, the Board of Commissioners gave officers of the Education Service permission to visit primary schools in the area to consult on options for the primary education provision in the area.

# A – Introduction / Background / Issues

In January 2012, the Board of Commissioners gave officers of the Education Service permission to visit primary schools in South East Anglesey to consult on options for the primary school education provision in the area. After receiving permission and upon completing the consultation, the Education Service has prepared several possible options and is reporting back on these.

# **B** - Considerations

Minutes from the meeting of the Education and Leisure Scrutiny Committee held on November 21, 2012.

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C – Implications and Impacts				
1	Finance / Section 151	Revenue savings as outlined in the report		
2	Legal / Monitoring Officer	Comply with all legal requirements		
3	Human Resources	This would be dealt with in the consultation stages.		
4	Property Services	Implications to the Property Service would be dealt with at the appropriate level.		
5	Information and Communications Technology (ICT)	Any changes would be reflected in the Service Level Agreement between the Education Service and ICT.		
6	Equality	Equality assessments will be undertaken as and when required.		
7	Anti-poverty and Social			
8	Communication	The Education Service would liaise with the Communications Unit especially during any formal consultation stage.		
9	Consultation	Informal discussions have taken place with potential stakeholders. Once the Executive Committee has authorised officers of the Education Service, formal consultation will begin.		
10	Economic	Future provision will take into account the possible effect of industrial developments on Anglesey on surplus places.		
11	Environmental	This would be dealt with as and when required.		
12	Crime and Disorder			
13	Outcome Agreements			

# CH - Summary

A report is presented to the Executive summarising the informal consultation process held recently in the South East Anglesey area. At a meeting of the Education and Leisure Scrutiny Committee on November 21, 2012, it was resolved to recommend to the Executive :-

To recommend Option 3 (to close Ysgol Llanddona and transfer the pupils to Ysgol Llangoed) to the Executive as the Committee's preferred option for formal consultation on the review of primary education provision in South East Anglesey subject to the following -

- That transport issues in the area are addressed and satisfactorily resolved, and
- That the primary education provision in South East Anglesey is revisited in due course in the Schools Modernisation Programme with a view to establishing a long term strategy for the primary education provision in the area.

i.

# **D** - Recommendation

It is recommended :-

To recommend Option 3 (to close Ysgol Llanddona and transfer the pupils to Ysgol Llangoed) to the Executive as the Committee's preferred option for formal consultation on the review of primary education provision in South East Anglesey subject to the following -

- That transport issues in the area are addressed and satisfactorily resolved, and
- That the primary education provision in South East Anglesey is revisited in due course in the Schools Modernisation Programme with a view to establishing a long term strategy for the primary education provision in the area.

Name of author of report Job Title Date Emrys Bebb Programme Manager – Schools Modernisation December 21 2012

# Appendices:

The original consultation document

# Background papers

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# CYNGOR SIR YNYS MÔN ISLE OF ANGLESEY COUNTY COUNCIL

# ADRAN DYSGU GYDOL OES LIFELONG LEARNING DEPARTMENT

# YMGYNGHORI AR FODERNEIDDIO YSGOLION CYNRADD SIR FÔN

# ARDAL DE DDWYRAIN MÔN

# ANGLESEY PRIMARY SCHOOL MODERNISATION CONSULTATION

SOUTH EAST ANGLESEY

Medi / September 2012

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# 1. INTRODUCTION

- 1.1 In January 2012 political approval was obtained when the Isle of Anglesey County Council Board of Commissioners authorised officers from the Education Service to begin the process of revewing the primary school provision in South East Anglesey.
- 1.2 This document is the basis for the **public consultation on the review of primary school provision in South East Anglesey i.e. informal consultation.** This is the first part of the consultation process of reviewing the education provision in South East Anglesey.

# 2. REASONS FOR CHANGE

# 1. Reduce the number of surplus places.

The number of surplus places in Anglesey's schools is among the highest in Wales. In 2011, there were 27.7% surplus places in Anglesey's primary schools, the highest but one in Wales. In the secondary sector, the corresponding figure was 23.0%.

Table 1

	Anglesey	Position in Wales	Wales
		(out of 22)	
Surplus places in the primary sector	27.7%	21	20.7%
Surplus places in the secondary sector	23.0%	18	19.9%

The Minister for Education and Skills wrote to members (Councillors) with responsibility for the Education Portfolio in each county asking them to prepare plans to reduce the number of surplus places in schools to 15% by January 2015.

The Welsh Government's aim is that Local Authorities have no more than 10% surplus places<sup>1</sup> in their schools and an independent report has recommended the same target<sup>2</sup>.

Anglesey Council was harshly criticised by the inspection body Estyn for its inefficient use of places in schools. Therefore, the Council needs to reduce the number of surplus places in schools across the county in order to make better use of the available funding.

<sup>&</sup>lt;sup>1</sup> Welsh Government Guidance Circular Number: 021/2009

<sup>&</sup>lt;sup>2</sup> Report "The Structure of Education Services in Wales" (Vivian Thomas – March 2011)

#### 2. Financial issues

Public expenditure is being cut everywhere in response to the global economic recession. In addition, the financial forecasts are unlikely to improve with local authorities across Wales and the UK coming under similar pressures. As a result, every local authority will be required to make substantial cuts to its budgets and this will inevitably have an impact on services. The County Council will need to make extensive savings [approximately £12m over three years] and this will unavoidably affect school budgets as a consequence.

This means that efforts must be made to reduce and harmonise per capita spending across the County's schools. This will be a major challenge for each of the schools with an emphasis on achieving more with less money.

Based on expenditure figures for each pupil in the primary sector from the StatsWales website, Anglesey's expenditure is  $\pounds 4,146$  – the highest spend but one in the primary sector in Wales for the financial year 2012-13 (see Table 2).

Authority	Per capita spend 2012-13	Authority	Per capita spend 2012-13
Blaenau Gwent	£4,209	Neath Port Talbot	£3,502
Anglesey	£4,146	Monmouthshire	£3,501
Denbigh	£4,017	Merthyr Tydfil	£3,482
Cardiff	£3,982	Torfaen	£3,468
Conwy	£3,938	Newport	£3,454
Gwynedd	£3,929	Flintshire	£3,433
Powys	£3,848	Rhondda Cynon Taf	£3,424
Pembrokeshire	£3,800	Swansea	£3,388
Ceredigion	£3,738	Vale of Glamorgan	£3,383
Carmarthenshire	£3,680	Bridgend	£3,324
Wrexham	£3,511	Caerphilly	£3,062
Blaenau Gwent	£4,209	Wales	£4,080

Table 2

# 3. Raising standards

The need to raise standards remains a priority for the Welsh Government. In this context, end of key stage indicators are used to measure standards. Estyn believes that Anglesey needs to raise standards for end of key stages 1 and 2.

See Table 3 below for data on the Foundation Phase and Key Stage 2:-

Table 3

	% of pupils achieving the expected level on Anglesey	% of pupils achieving the expected level on an All Wales basis
Foundation Phase	80.9	82.7
Key Stage 2	78.6	80.0

# 4. Ensuring modern resources in relation to schools and class resources

The Welsh Government has identified as a priority that schools should have buildings that meet twenty first century expectations, that are fit for purpose, in the right place and that meet the need of learners whilst providing a resource for the community. It is also important to develop a sustainable education system by using resources more effectively whilst reducing fuel consumption and carbon emissions.

# 5. Breaking the link between deprivation and low educational achievement

One of the Welsh Government's priorities is to improve educational outcomes for children and young people from deprived areas by breaking the link between deprivation and low educational achievement. The Council aspires to ensuring that every pupil has the potential to achieve and succeed regardless of background. On Anglesey, 18.8% of primary age pupils have free school meals compared with an All Wales average of 19.5%.

# 6. Leadership and management capacity

Educational research recognises that good leadership and management is linked to good standards – good schools are well led.

Schools' leadership and management requirements have increased substantially over the past few years with expectations likely to grow in the future. Thus, a Headteacher requires sufficient non-contact time to attend to leadership and management matters.

# 7. County Council aspirations

The Isle of Anglesey County Council wishes to see every child, young person and learner, wherever they be, achieving their potential and being ready to play a prominent role as responsible citizens and community champions. The Council's vision has identified that every young person, regardless of their background, has the potential to achieve and succeed. This is central to the vision for Anglesey.

In this context, the Council wants to see schools that are fit for the twenty first century. This approach will

- lead to higher standards
- respond to the changes taking place in society, in communities and in the economy
- improve outcomes for children and young people and, in particular, break the link between deprivation and low achievement.

The Authority aspires to provide education for all children on Anglesey in modern fit for purpose buildings which make the best possible use of modern technology. This is an objective, in the medium and longer term, that will be achieved gradually. The Authority also wishes to be proactive in ensuring that children are educated, where possible, within their home catchment area.

In order to accomplish this, a more efficient and effective schools system is needed – one that which will require schools to be located in the right place and led by inspired Headteachers with sufficient leadership time to carry out the task.

Points 1-6 are expanded upon below.

# 3. *Reduce surplus places*

In July 2011 the Isle of Anglesey County Council's Board of Commissioners adopted a Policy Framework. The document recognised that the process of school modernisation will necessitate "closing some schools [not only and not necessarily small schools] whilst developing a new pattern of provision."

The Policy Framework also states that the "key principles and policies identified in the Welsh Government Circular 021/2009 are relevant considerations". One of these considerations is "when there are too many surplus places in a particular area, Local Authorities should review their provision, and where feasible, submit proposals for school restructuring, especially if schools have "substantial" numbers of surplus places\*."

\* 'Substantial' is defined as 25% or more of a school's capacity and at least 30 surplus places:

Pursuant to this definition, it can be seen from Table 4 that Ysgol Beaumaris (112 surplus places i.e. 53%), Ysgol Llanddona (40 surplus places i.e. 71%) fall into this category but Ysgol Llangoed (26 surplus places i.e. 23%) has just fallen below the 'substantial' level.

SCHOOL	Capacity	Number of pupils 3-11	Surplus places	% Surplus places
Beaumaris	211	99	112	53.1%
Llanddona	56	16	40	71.4%
Llangoed	112	86	26	23.2%

Table 4 (September 2012 figures)

This explains why this consultation is confined to these three schools in South East Anglesey.

Table 5 illustrates the schools in the Ysgol David Hughes catchment area based on surplus places in the schools. It can be seen that Ysgol Beaumaris has 112 surplus places (equivalent to 53%), that Ysgol Llanddona has 40 surplus places (71%) and Ysgol Llangoed has 26 surplus places (23%). Projections suggest that surplus places in Ysgol Llanddona will remain high at over 60%. It is also projected that the number of surplus places at Ysgol Llangoed will remain at around 25% for the coming years.

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			2012			2013			2014			2015	
SCHOOL	Capacity	Total 3-11	Surplus places	% Surplus places	Total 3-11	Surplus places	% Surplus places	Total 3-11	Surplus places	% Surplus places	Total 3-11	Surplus places	% Surplus places
Beaumaris	211	66	112	53.1%	97	114	54.0%	63	118	55.9%	89	122	57.8%
Brynsiencyn	06	50	40	44.4%	48	42	46.7%	49	41	45.6%	45	45	50.0%
Dwyran	85	28	57	67.1%	27	58	68.2%	21	64	75.3%	21	64	75.3%
Llanddona	56	16	40	71.4%	15	41	73.2%	18	38	67.9%	17	39	69.6%
Llanfairpwll	328	283	45	13.7%	272	56	17.1%	278	50	15.2%	269	59	18.0%
Llangoed	112	86	26	23.2%	82	30	26.8%	83	29	25.9%	81	31	27.7%
Pentraeth	135	92	43	31.9%	90	45	33.3%	88	47	34.8%	81	54	40.0%
Llandegfan	175	141	34	19.4%	136	39	22.3%	133	42	24.0%	127	48	27.4%
Y Borth	226	197	29	12.8%	181	45	19.9%	170	56	24.8%	156	70	31.0%
Parc y Bont	105	96	6	8.6%	90	15	14.3%	89	16	15.2%	87	18	17.1%
TOTAL	1523	1088	435	28.6%	1038	485	31.8%	1022	501	32.9%	973	550	36.1%

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# 4. Financial issues

In May 2012 Estyn published a thematic report entitled *"How surplus places affect the resources available for expenditure on improving outcomes for pupils?"* In it Estyn states:

"The average cost of a surplus place in the primary sector in Wales in 2011-2012 is £260, but in addition, the average saving arising from a school closure is £63,500". Therefore, on this basis, the cost of surplus places at the three primary schools in South East Anglesey is £46,280, i.e. 178 surplus places x £260.

Table 6 below provides the figures for surplus places at the three primary schools in question together with equivalent figures for the other schools in the catchment area for information:-

School	Capacity	Pupils	Number of	%	% outside
		(September	Surplus Places	Surplus	catchment
		2012)	(and cost)	Places	
Beaumaris	211	99	112 (£29,120)	53.1%	9%
Llanddona	56	16	40 (£10,400)	71.4%	0%
Llangoed	112	86	26 (£6,760)	23.2%	30%
Brynsiencyn	90	50	40 (£10,400)	44.4%	2%
Llanfairpwll	328	283	45 (£11,700)	13.7%	24%
Pentraeth	135	92	43 (£11,180)	31.9%	18%
Llandegfan	175	141	34 (£8,840)	19.4%	34%
Dwyran	85	30	55 (£14,300)	64.7%	11%
Y Borth	226	197	29 (£7,540)	12.8%	14%
Parc y Bont	105	96	9 (£2,340)	8.6%	45%
Total	1523	1090	433 (£112,580)	28.4%	22%

# Table 6

The current average percentage of surplus places for the three schools in September 2012 is 47% in comparison with an average of 27.7% for primary schools throughout Anglesey.

Table 7 below illustrates the number of children from outside the catchment in the three schools and where they come from (based on 2011/12 figures):-

# Table 7

School	% outside	From which primary school catchment area do the
	catchment	outside catchment pupils come from? (2011/12 figures)
Beaumaris	9%	Llanddona, Llannerchymedd, Pentraeth
Llanddona	0%	-
Llangoed	30%	Beaumaris, Bryngwran, Llansadwrn
Total	22%	

Table 8 below illustrates the per capita spend in each school in the catchment area and the variance with county and catchment area averages.

County variance	%	14.0%	1 145.7%	12.1%	13.4%	4 35.1%	-21.0%	12.1%	-5.3%	-3.3%	8.4%		I
Coun	£	£578	£6,041	£503	£556	£1,454	-£871	£503	-£220	-£136	£348	'	•
variance	%	-5.4%	104.1%	-6.9%	-5.8%	12.2%	-34.4%	-6.9%	-21.4%	-19.7%	-10.0%	,	20.4%
Catchment variance	£	-£267	£5,196	-£342	-£290	£608	-£1,716	-£342	-£1,066	-£981	-£498		$\pounds846$
Per capita spend 2012/2013		£4,724	£10,343	£4,643	£4,702	£5,600	£3,276	£4,649	£3,926	£4,010	£4,494	-	£4,992
% of school budget		6.3%	6.4%	1.9%	6.0%	7.3%	1.2%	1.4%	1.0%	2.9%	0.6%	2.5%	
School budget		£463,011	£163,423	£357,529	£172,002	£195,764	£962,985	£632,122	£778,341	£390,884	£386,883	£4,502,944	
% outside catchment		%6	%0	30%	2%	24%	18%	34%	11%	14%	45%	22%	
% Surplus places		53.1%	71.4%	23.2%	44.4%	64.7%	13.7%	19.4%	12.8%	31.9%	8.6%	28.4%	l average
Cost of surplus places		£29,120	£10,400	£6,760	£10,400	£14,300	£11,700	£8,840	£7,540	£11,180	£2,340	£112,580	Catchment primary school average
Number of surplus places		112	40	26	40	55	45	34	29	43	6	433	Catchment
Pupils (Sept 2012)		66	16	98	50	30	283	141	197	92	96	1090	
Capacity		211	56	112	06	85	328	175	226	135	105	1523	
School		Beaumaris	Llanddona	Llangoed	Brynsiencyn	Dwyran	Llanfairpwll	Llandegfan	Y Borth	Pentraeth	Parc Y Bont	Total	

\*Per capita spend on Anglesey was increased from £3,293 in 2011/12 to £4,146 in 2012/13 on average, which is equivalent to an increase of 25.9%. Also illustrated is the cost impact of surplus places as a % of the school budget – this figure for the three schools in question is higher than the catchment area and county averages. Per capita spend in Ysgol Llanddona (£10,343) is the highest of all the county's primary schools.

Table 8

# 5. Education Standards

5.1 End of key stage indicators are used to evaluate the performance of schools. One indicator used by the Welsh Government in relation to education standards is the End of Key Stage performance indicator. This is measured at the end of the Foundation Phase (previously Key Stage 1, age 7) and at the end of Key Stage 2 (age 11) i.e. % of pupils in the school who achieved the expected levels or above (Level 2+ for KS1 and Level 4+ for KS2) in Welsh or English, Mathematics and Science in combination. See Table 9 below which illustrates the pattern over the past three years.

#### Percentage achieving Level 2+ at the end of Key Stage 1 (Foundation Phase)

	S	School Results	
School	2008/09	2009/10	2010/11
Ysgol Gynradd Beaumaris	69.23	92.86	55.56
Quarter*	4	1	4
Ysgol Gynradd Llanddona	50.00	66.67	75.00
Quarter	4	4	4
Ysgol Gynradd Llangoed	84.62	57.14	90.00
Quarter	2	4	2
Anglesey Average	70.73	77.08	72.14
All Wales Average	74.60	74.55	76.05

#### Table 9

\*Schools are placed in free school meal families and are then evaluated in terms of performance. The schools performing the best in the family are in Quarter 1 and those performing the worst in Quarter 4.

It should be noted that caution should be exercised when comparing end of year results since pupil numbers are often small and the nature of the cohort and circumstances of individual pupils can have a substantial impact. However, it will be noted that the performance of Ysgol Llangoed was somewhat better than that of similar schools in two of the past three years whilst Ysgol Beaumaris performed better than similar schools in 2009/10. The statistical pattern for Ysgol Llandona suggested that performance was lower than for similar schools.

Table 10 below lists the number of pupils achieving a higher than expected level, i.e. Level 3 or above.

# Table 10

School	L3+We	L3+ Welsh First Language	anguage	L3+	L3+ Mathematics	tics	Γ	L3+ Science	0
	2008/09	2009/10	2010/11	2008/09	2008/09 2009/10 2010/11	2010/11	2008/09	2009/10	2010/11
<b>Ysgol Gynradd Beaumaris</b>	ı	0.00	0.00	15.38	7.14	11.11	30.77	0.00	11.11
Quarter	-	4	4	3	4	3	2	4	3
Ysgol Gynradd Llanddona	0.00	0.00	0.00	25.00	0.00	25.00	0.00	0.00	25.00
Quarter	4	4	4	2	4	2	4	4	3
<b>Ysgol Gynradd Llangoed</b>	41.67	42.86	70.00	30.77	14.29	30.00	38.46	14.29	50.00
Quarter	1	1	1	1	3	2	1	3	1
Anglesey	25.51	27.19	25.80	18.72	19.23	19.35	16.49	16.15	22.29
Wales	26.55	27.41	30.84	22.12	22.15	23.67	24.55	24.57	26.99

It can be seen that the performance of Ysgol Beaumaris and Ysgol Llanddona is on the whole lower than that of similar schools whilst the performance of Ysgol Llangoed has generally speaking been better than comparable schools.

Table 11 below demonstrates the pattern over the past three years for Key Stage 2 for schools in the catchment area together with figures for Anglesey and Wales.

	Sc	hool Resu	lts
School	2008/09	2009/10	2010/11
Ysgol Gynradd Beaumaris	84.62	69.23	80.00
Quarter	2	4	3
Ysgol Gynradd Llanddona	66.67	33.33	71.43
Quarter	4	4	4
Ysgol Gynradd Llangoed	63.64	100.00	64.29
Quarter	4	1	4
Anglesey Average	76.70	79.89	78.60
Wales Average	77.03	78.16	80.00

# Percentage achieving Level 4+ at the end of Key Stage 2

Table 11

Expected level in reading, writing, mathematics and science in combination

Ysgol Beaumaris performed better than 25% of comparable schools in two of the last three years whilst Ysgol Llangoed was in the highest quarter in one of the past three years. The pattern for Llanddona suggests a lower performance than similar schools for the past three years.

Table 12 below lists the number of pupils achieving a higher level than expected i.e. Level 5 or above.

# Table 12

School	Lt	L5+ English		L5+ We	L5+ Welsh First Language	anguage		L5+ Mathematics	atics	Ľ,	L5+ Science	ce
	2009	2010	2011	2009	2010	2011	2009	2010 2011	2011	2009	2010	2011
Ysgol Gynradd Beaumaris	46.15	46.15 23.08	30.00	0.00	0.00	0.00	69.23 38.46	38.46	30.00	69.23	69.23 38.46	40.00
	1	3	2	4	4	4	1	2	2	1	2	1
/sgol Gynradd Llanddona	0.00	0.00	57.14	0.00	0.00	28.57	0.00	33.33	57.14	0.00	33.33	57.14
	4	4	1	4	4	2	4	2	1	4	2	1
/sgol Gynradd Llangoed	36.36	36.36 22.22	28.57	30.00	0.00	28.57	27.27 22.22 35.71	22.22	35.71	36.36	33.33	42.86
	1	3	2	2	4	2	2	3	2	2	2	1
	25.62	25.62 26.90 31.26	31.26	19.18	15.65		20.94 27.50 26.23 29.29 27.50 25.17	26.23	29.29	27.50	25.17	27.92
	27.99	28.97	30.50	27.99 28.97 30.50 23.98	24.49	25.89 29.35 29.20 31.14 30.69 30.17	29.35	29.20	31.14	30.69	30.17	30.94

Consideration is also given to attendance when using data to measure schools' performance. See the attendance figures for the schools (Table 13) together with their quarters:-

# **Table 13**

	2008	8/09	2009	0/10	2010	/11
School	% half day sessions attended	Quarter	% half day sessions attended	Quarter	% half day sessions attended	Quarter
Beaumaris	93.41	3	94.05	2	93.66	2
Llanddona	95.50	1	94.75	1	93.35	3
Llangoed	93.32	2	91.96	4	93.75	2
Anglesey Average	93.90		93.80		-	

Ysgol Beaumaris performed better than 50% of comparable schools in two of the past three years whilst Ysgol Llanddona is in the highest quarter in terms of attendance in two of the past three years. The pattern for Llangoed suggests a better performance than 50% of comparable schools in two of the past three years.

Table 14 illustrates the number of pupils with Special Educational Needs (S.E.N.):-

# Table 14

School	S.E.N. Allocation (£)	Number of S.E.N. pupils	Number of pupils	% of S.E.N. pupils	Cost of S.E.N. per capita
Beaumaris	£16,012	52	99	52.5%	£308
Llanddona	£1,584	8	16	50.0%	£198
Llangoed	£8,839	35	86	40.7%	£253
Brynsiencyn	£4,754	13	47	27.7%	£366
Dwyran	£2,669	10	35	28.6%	£267
Llanfairpwllgwyngyll	£9,505	44	294	15.0%	£216
Llandegfan	£7,837	27	148	18.2%	£290
Borth	£11,340	56	187	29.9%	£203
Pentraeth	£4,834	29	83	34.9%	£167
Parc Y Bont	£2,334	9	85	10.6%	£259

These are January 2012 figures. The figures show that the % of pupils with Special Educational Needs is higher in the three schools in South East Anglesey than the other schools in the catchment area.

16

The schools inspection body Estyn also assesses schools' performance and visits schools in order to carry out inspections before producing a report at the end of each inspection. The inspections approach was changed in 2009/10 but prior to this 7 key questions were asked, namely:-

	Key question
1	How well do learners achieve?
2	How effective is the teaching, training and assessment?
3	How well do the learning experiences meet the needs and interests of learners and the wider community?
4	How good is the care, the instruction and support given to learners?
5	How effective is the strategic leadership and management?
6	How well do leaders and managers evaluate and improve quality and standards?
7	How efficiently do leaders and managers use resources?

A five point scale was used to represent all the inspection judgements as follows:

Grade 1 good with outstanding features
Grade 2 good features and no important shortcomings
Grade 3 good features outweigh shortcomings
Grade 4 some good features, but shortcomings in important areas
Grade 5 many important shortcomings

The following schools (Table 15) were inspected using this approach and the grades given are illustrated (KQ stands for Key Question in this context):-

# Table 15

Primary school	Date	KQ1	KQ2	KQ3	KQ4	KQ5	KQ6	KQ7	'Average'
Beaumaris	15 January 2008	2	2	2	2	3	3	2	2.29
Llanddona	24 January 2006	2	2	2	2	2	2	2	2.00
Llangoed	19 January 2009	2	2	2	2	2	3	2	2.14
Brynsiencyn	3 May 2006	2	3	3	3	4	4	3	3.14
Y Borth	17 May 2010	1	1	1	1	1	1	1	1.00
Pentraeth	8 May 2006	2	1	1	1	1	2	2	1.43
Parc y Bont	11 November 2008	1	1	1	1	1	1	1	1.00

After 2009/10, the number of questions was reduced to 3 but with sub-sections. The three Key Questions are:-

Key Question 1: How good are the outcomes?
Key Question 2: How good is the provision?
Key Question 3: How good is the leadership and management?

Since adopting the new approach, the following schools have been inspected in the Ysgol David Hughes catchment area:-

School	Llanddona	Dwyran	Llanfairpwll	Llandegfan
Date	January 2012	March 2010	November 2010	September 2010
Key Question 1	Good	Good	Good	Good
Standards	Good	Good	Good	Good
Well-being	Good	Good	Excellent	Good
Key Question 2	Good	Good	Good	Good
Learning experiences	Adequate	Adequate	Good	Good
Teaching	Good	Good	Good	Good
Care, support and leadership	Good	Good	Good	Good
The learning environment	Good	Good	Excellent	Good
Key Question 3	Good	Good	Good	Good
Leadership	Adequate	Good	Good	Good
Quality improvement	Good	Adequate	Adequate	Good
Working in partnership	Good	Good	Excellent	Good
Management of resources	Good	Good	Good	Good
Current Performance	Good	Good	Good	Good
Improvement Outlook	Good	Adequate	Good	Good

# **Table 16**

See the table below for an explanation of the judgement given:-

Judgement	What the judgement actually means					
Excellent	Many strengths, including significant examples of sector-leading practice					
Good	Many strengths and no important areas that need substantial improvement					
Adequate	Strengths outweigh the areas that require improvement					
Unsatisfactory	Important areas that require improvement outweigh strengths					

# 6. Condition of Buildings

- 6.1 The way that school buildings are used has changed, and will continue to change. New curricular requirements (the Foundation Phase, for example), Information and Communication Technology developments (using interactive white boards and wi-fi technology for example) and the potential for community use requires consideration of the suitability of buildings if the Council is to respond proactively to these issues. The condition of buildings and the environment for children and staff is also a matter of importance when considering the Council's buildings.
- 6.2 Condition, suitability and sustainability surveys were carried out in 2009/10 on behalf of the Welsh Governments by the consultants E.C.Harris and an independent report produced summarising the outcomes. They looked at a number of factors (in schools throughout Wales) including:-
  - 6.2.1 The condition of the school buildings
  - 6.2.2 Landscape the aim of carrying out this survey was to see how the school's external environment could impact directly on learning. The surveyors were looking for things such as:-

Outdoor areas where classes could assemble to work. Was there 'somewhere to grow food and areas for informal play'.

- 6.2.3 Sufficiency the surveyors assessed whether there was adequate room for the staff and pupils to have a sense of personal space.
- 6.2.4 Suitability the surveyors tried to collect information from all areas of the school to see how suitable the school was for learning purposes. Matters such as health and safety, space flexibility, school size and shape, ventilation, lighting, acoustics, location, storage, fittings and fixtures and ICT infrastructure were all considered.
- 6.2.5 Sustainability the surveyors noted information on the energy efficiency of the lighting and heating equipment, management of the heating system, water saving, waste recycling and the school's Energy Performance Certificate. A sustainability survey looks at those areas that impact on the school's environmental, social and economic sustainability (energy, heating, security).
- 6.2.6 In light of the points made under the above headings, a score was determined based on the five above factors to give a score out of 100 for the schools. See the survey summary in Table 17.

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#### Table 17

<u>School</u>	Condition <sup>1</sup>	Landscape	Sufficiency	Suitability <sup>2</sup>	Sustainability <sup>3</sup>	Score
Beaumaris	В	С	D	В	С	46
Llanddona	В	D	D	А	С	55
Llangoed	В	С	А	А	В	60
Dwyran	В	D	D	В	В	45
Brynsiencyn	В	С	D	В	С	46
Pentraeth	В	С	D	А	С	58
Borth	В	С	D	А	С	58
Llandegfan	В	С	D	А	В	60
Parc Y Bont	В	С	С	А	В	66
Llanfairpwll	В	С	А	А	В	78

Highest score is best

<sup>1</sup>Building Condition Categories Category A – Good Category B – Satisfactory Category C – Poor Category D – Very Poor

<sup>2</sup>Suitability Categories

Category A - Good – suitable levels for teaching, learning and well-being in schools Category B – Reasonable – only has a detrimental effect on behaviour / morale and management Category C – Poor – has a detrimental effect on teaching methods Category D – Very Poor – serious situation and / or unable to teach the curriculum

<sup>3</sup>Sustainability Categories Category A – Excellent Category B – Good or Above Average Category C – Poor Category D – Poor or Non-existent

- 6.3 It will be noted from the above table that the score for the school building at Ysgol Beaumaris is 8<sup>th</sup>, Llanddona 7<sup>th</sup> and Llangoed 3<sup>rd</sup> in the catchment area. Further details are provided below on individual school buildings.
- 6.4 Ysgol Llanddona

The original building dates back to before 1900 but was extensively remodelled in the early 1970s. It now has two good sized rooms, a hall and a quiet room providing

accommodation for a total of 56 pupils. The building is suitable and all the resources and facilities are conveniently available to the two classrooms. The field is suitable and there is appropriate parking for staff with alterations having been carried out to the approach road for the school recently.

#### 6.5 Ysgol Llangoed

The existing school building was opened in 1985. Apart from the usual adaptations for the Foundation Phase, the building is suitable and all the customary facilities are convenient for each class. The two KS1 classes [Foundation Phase] and the three KS2 classes provide accommodation for 112 pupils which means that there are 26 [23%] surplus places.

#### 6.6 Ysgol Beaumaris

The existing building at Ysgol Beaumaris was built in the early 1950s. The building is suitable and the classrooms sufficient in terms of size with the necessary resources available for each class. One room has been modified to become a resource room for the school and the Cylch Meithrin meets in one room. There is a generously sized hall and a separate canteen. Although there are 3 rooms that are discounted in relation to the assessment of places, there are 112 [53%] surplus places.

- 6.7 In addition, condition surveys were carried out by the Council's surveyors from the end of 2011 to the beginning of 2012. See the results for the primary schools in the Ysgol David Hughes catchment area in Table 10. In his report to the Anglesey Council Board of Commissioners on 23 July 2012, the Head of (Property) Services at The Isle of Anglesey County Council noted that the Council had a substantial backlog of maintenance work to be carried out on schools in Anglesey, worth £12.74 million. Of this, £7.51 million needs to be spent on primary schools alone. The current maintenance budget is £740,000 which is slightly less than 10% of the total expenditure required.
- 6.8 It was concluded that all the schools in the catchment area fell into Category B and this without taking into account the expenditure required in terms of suitability. The meaning of the grades given are as follows:-

Category A – Good Category B – Satisfactory Category C – Poor

If we glance at Table 18, we note that Ysgol Beaumaris was given a score of 6, Ysgol Llanddona 32 and Ysgol Llangoed had a score in between the two.

# **Table 18**

School	Total	Score	Grade
Beaumaris	£794,069	6	В
Llanddona	£51,000	32	В
Llangoed	£55,000	21	В
Y Borth	£306,750	10	В
Pentraeth	£126,600	11	В
Brynsiencyn	£120,200	18	В
Llanfairpwll	£106,000	8	В
Llandegfan	£51,000	10	В
Dwyran	£46,620	21	В
Parc y Bont	£18,596	20	В
Catchment average	£167,584	16	-
County average	£156,472	18	-
Total	£1,675,835	-	-

6.9 The total maintenance backlog (note – maintenance costs only and not including any improvement works) for the three schools in question is around £900,069. However, the majority of the backlog is associated with Ysgol Beaumaris. Therefore, the maintenance work for the three schools is more than the Council's current budget. Attending to the maintenance backlog in these schools would not provide a suitable learning environment or the facilities required for the twenty first century, and neither would it meet the requirements of the Welsh Government's Twenty First Century Schools Programme.

# 7. Breaking the link between low performance and social deprivation

In addition to maintaining and raising standards, schools are expected to try to improve the achievement of those who come from underprivileged social backgrounds thereby breaking the link between deprivation and low achievement. Research suggests that schools need to consider additional provision such as breakfast clubs, after-school clubs, child-care provision; summer holiday and weekend activities if this is to be truly addressed.

Also, schools are required to be a community resource in order to promote community activity. In order to determine what social use was made of the schools concerned, an informal survey was carried out at the end of 2011 by questioning the school Headteachers. The results are in Table 19:-

# Table 19

SCHOOL	Community Use?	Breakfast Club?	After- School Club?	Room(s) for confidential discussion?	Activity
Beaumaris	Yes	Yes	Yes	Yes	Welsh Lessons
Llanddona	Yes	Yes	No	No	Community Council, Welsh Lessons, Urdd
Llangoed	No	Yes	No	No	-

From the table, it can be seen that there is community use of Ysgol Beaumaris and Ysgol Llanddona but not of Ysgol Llangoed. Community use is made of 72% of the primary schools on Anglesey and there is a Breakfast Club in every primary school. Of the above three schools, only Ysgol Beaumaris has an After-School Club.

#### 8. Leadership and management capacity

Educational research recognises that good leadership and management is linked to good standards – good schools are well led.

Schools' leadership and management requirements have increased substantially over the past few years with expectations likely to grow in the future. Thus, a Headteacher requires sufficient non-contact time to attend to leadership and management matters. Indeed, it could be argued that a Headteacher needs to be wholly designated to Headship matters to be able to pay just attention to all the requirements and expectations of them.

The current situation in this respect is :-Head of Ysgol Beaumaris – no non-contact time Head of Ysgol Llanddona – 0.5 days non-contact time per week Head of Ysgol Llangoed – 1.5 days non-contact time per week

# 9. Options

When considering the future of primary school education in South East Anglesey, we must focus on a number of factors such as surplus places, reducing the per capita spend, raising standards, leadership and management capacity, the schools' ability to concentrate on improving the achievement of pupils who come from deprived background. In the case of this review, specific attention needs to be given to finding a short and longer term solution - in the short term it is essential that we find a sustainable solution to the situation at Ysgol Llanddona. In the longer term, a solution is required to the education provision situation in South East Anglesey.

Therefore, the options for the schools in South East Anglesey are:-

- 1. Continue to maintain the three schools.
- 2. Close Ysgol Llanddona and transfer the pupils to Ysgol Beaumaris

- 3. Close Ysgol Llanddona and transfer the pupils to Ysgol Llangoed.
- 4. Close Ysgol Llanddona and Ysgol Llangoed and transfer the pupils to Ysgol Beaumaris.
- 5. Federalisation or clustering.

# 9.1 Continue to maintain Ysgol Llanddona, Ysgol Llangoed and Ysgol Beaumaris

The pupil numbers and surplus places at the three schools are as follows:-

# **Table 20**

School	Places		Num	nbers			Surplus	s Places	
		2012	2013	2014	2015	2012	2013	2014	2015
Llanddona	56	16	15	18	17	40	41	38	39
Llangoed	112	86	82	83	81	26	30	29	31
Beaumaris	211	99	97	93	89	112	114	118	122
	379	201	194	192	181	178	185	185	192

In considering the *status quo* option, we need to bear in mind:

- that there is less funding available for the service and so could have a detrimental impact on the provision.
- that the funding formula currently favours small schools like Ysgol Llanddona.
- it is anticipated that there will not be many changes in terms of pupil numbers at Ysgol Llanddona over the next few years so the % of surplus places and per capita spend will remain high.

# 9.2 Close Ysgol Llanddona and transfer the pupils to Ysgol Beaumaris

The pupil numbers and surplus places in the two schools are as follows:-

|--|

School	Places	Numbers				Surplus	Places		
		2012	2013	2014	2015	2012	2013	2014	2015
Llanddona	56	16	15	18	17	40	41	38	39
Beaumaris	211	99	97	93	89	112	114	118	122
	267	115	112	111	106	152	155	156	161

In merging the two schools, the numbers and surplus places would be as follows:-

# Table 21b

Merging at	Places	Numbers					Surplus	s Places	
		2012	2013	2014	2015	2012	2013	2014	2015
Beaumaris	211	115	112	111	106	96	99	100	105

If pupils from Ysgol Llanddona were to be transferred to Ysgol Beaumaris, there would be plenty of room for them.

If pupils from Ysgol Llanddona were to be transferred to Ysgol Beaumaris, the financial implications would be as follows:-

School	Numbers based on	s based on Allocation Alloca		Teacher
	2012/2013	2012/2013*	capita 2012/2013*	Allocation
	Formula		-	
Llanddona	15.8	£163,423	£10,343	1.5
Beaumaris	98.0	£463,011	£4,724	4.07
	113.8	£626,434		5.57

# <u>Table 22</u>

Merging at				
Beaumaris	113.8	£509,573	£4,478	4.62

By so doing, the per capita cost of Ysgol Beaumaris would reduce from £4,724 to £4,478 thereby producing an annual saving of £626,434 - £509,573 = £116,861

On the basis of the funding level for 2012/13, the allocation for Ysgol Beaumaris if Ysgol Llanddona pupils were to be moved there would be £116,861 lower than the allocations for the two schools separately and transport from Llanddona to Beaumaris would perhaps cost approximately £25,000, thereby reducing the saving to £91,861. An escort service would add around £4,000 to the transport costs.

# 9.3 Close Ysgol Llanddona and transfer the pupils to Ysgol Llangoed

The pupil numbers and surplus places in the two schools are as follows:-

School	Places	Numbers				Surplus Places			
		2012	2013	2014	2015	2012	2013	2014	2015
Llanddona	56	16	15	18	17	40	41	38	39
Llangoed	112	86	82	83	81	26	30	29	31
	168	102	97	101	98	66	71	67	70

# Table 23a

If pupils from Ysgol Llanddona were to be transferred to Ysgol Llangoed, there would be plenty of room for them.

#### Merging the two schools

#### Table 23b

Merging at	Places		Numbers				Surplus Places			
		2012	2013	2014	2015	2012	2013	2014	2015	
Llangoed	112	102	97	101	98	10	15	11	14	

If pupils at Ysgol Llanddona were to be transferred to Ysgol Beaumaris, the financial implications would be as follows:-

#### Table 24

School	Numbers based on 2012/2013	Allocation 2012/2013*	Allocation per capita 2012/2013*	Teacher Allocation
	Formula		Ĩ	
Llanddona	15.8	£163,423	£10,343	1.5
Llangoed	77.0	£357,529	£4,643	3.27
	92.8	£520,952		4.77

Merging at				
Llangoed	92.8	£394,716	£4,253	3.89

By so doing, the per capita cost of Ysgol Llangoed would reduce from £4,643 to £4,253 thereby producing an annual saving of £520,952 - £394,716 = £126,236.

On the basis of the funding level for 2012/13, the allocation for Ysgol Llangoed if Ysgol Llanddona pupils were to be moved there would be £126,236 lower than the allocations for the two schools separately, but transport from Llanddona to Llangoed would perhaps cost approximately £25,000, thereby reducing the saving to £101,236. An escort service would add around £4,000 to the transport costs.

# 9.4 Close Ysgol Llanddona and Ysgol Llangoed and transfer the pupils to Ysgol Beaumaris

The pupil numbers and surplus places at the three schools are as follows:-

|--|

School	Places		Numbers				Surplus Places			
		2012	2013	2014	2015	2012	2013	2014	2015	
Llanddona	56	16	15	18	17	40	41	38	39	
Llangoed	112	86	82	83	81	26	30	29	31	
Beaumaris	211	99	97	93	89	112	114	118	122	
	379	201	194	192	181	178	185	185	192	

If pupils at Ysgol Llanddona and Ysgol Llangoed were to be transferred to Ysgol Beaumaris, there would be room for them as illustrated in Table 25b:-

# Table 25b

Merging at	Places		Numbers				Surplus Places			
		2012	2013	2014	2015	2012	2013	2014	2015	
Beaumaris	211	202	194	192	181	9	17	19	30	

If pupils at Ysgol Llanddona and Ysgol Llangoed were to be transferred to Ysgol Beaumaris, the financial implications would be as follows:-

# Table 26

School	Numbers based on 2012/2013 Formula	Allocation 2012/2013*	Allocation per capita 2012/2013*	Teacher Allocation
Llanddona	15.8	£163,423	£10,343	1.5
Llangoed	77.0	£357,529	£4,643	3.34
Beaumaris	98.0	£463,011	£4,724	4.07
	190.8	£983,963		

Merging at				
Beaumaris	190.8	£683,897	£3,584	7.31

By so doing, the per capita cost of Ysgol Beaumaris would reduce from £4,724 to £3,584 thereby producing an annual saving of £983,963 - £683,897 = £300,066.

On the basis of the funding level for 2012/13, the allocation for Ysgol Beaumaris if Ysgol Llanddona and Ysgol Llangoed pupils were to be moved there would be £300,066 lower

than the allocations for the three schools separately, but transport to Beaumaris would perhaps cost approximately  $\pounds 50,000$ , thereby reducing the saving to  $\pounds 250,066$ . An escort service would add around  $\pounds 8,000$  to the transport costs.

# 9.5 Federalisation

A Federal School could be created on 2 sites between Ysgol Llanddona and Ysgol Beaumaris or between Ysgol Llanddona and Ysgol Llangoed. In order for this to be done, the Head of the Federal School would not teach so that he or she could be released to lead and manage. This in turn would mean that a teacher would need to be employed to teach pupils instead of the Head. In other words, federating would be more costly than the current situation.

However, federating would not reduce the number of surplus places or avoid capital expenditure to resolve building deficiencies.

# **10. THE CONSULTATION PROCESS**

10.1 The Council will be consulting with parents, governors and staff at the three schools included in this proposal and also with the local communities, local councillors, local Assembly Member, local MP and with the Welsh Government and other stakeholders. The consultation period will run until 24<sup>th</sup> October 2012.

A number of meetings have been arranged over this period as illustrated in Table 27:-

# Table 27

			Meeting with	
School	Date (in 2012)	Staff	Governors	Parents
Llanddona	Monday, 10 <sup>th</sup> September, 2012	3.30	5.00	6.30
Llangoed	Tuesday, 11 <sup>th</sup> September, 2012	3.45	5.00	6.15
Beaumaris	Wednesday, 12 <sup>th</sup> September, 2012	3.45	5.00	6.15

10.2 Please feel free to ask us any questions and we would welcome your views on the proposals either by letter, e-mail or by completing the attached response form. Your representations should be sent to:

Programme Manager (Schools Modernisation), Education Service, Park Mount, Glanhwfa Road, Llangefni, Isle of Anglesey LL77 7EY.

The e-mail address is: ysgolionmon@ynysmon.gov.uk

You should ensure that your response reaches the Isle of Anglesey County Council no later than 24<sup>th</sup> October, 2012.

The Council will collect and consider your views before making recommendations to the Anglesey Council Board of Commissioners on the way forward. The Anglesey Council Board of Commissioners will consider the consultation report and outcomes and will consider recommendations made by officers in its meeting towards the end of 2012 or early in 2013.

Your contributions to the process as members of the community are vitally important.

# 11. NEXT STEPS

This is the initial and **informal** consultation. At the end of this stage of the consultation process, officers will collate all the responses and information before submitting any recommendation to the Board of Commissioners. Over the next few months, the Board of Commissioners will consider this consultation report and its outcomes together with any recommendations by Council officers.

Should the Board of Commissioners decide to adopt a recommendation, there will be a **formal** consultation period on a particular option or options.


## CYNGOR SIR YNYS MÔN ISLE OF ANGLESEY COUNTY COUNCIL

## ADRAN DYSGU GYDOL OES LIFELONG LEARNING DEPARTMENT

# YMATEB I ADOLYGIAD YSGOLION CYNRADD DE-DDWYRIAN MÔN – YMGYNGHORIAD ANFFURFIOL (MEDI - HYDREF 2012)

# RESPONSE TO SOUTH-EAST ANGLESEY PRIMARY SCHOOLS REVIEW – INFORMAL CONSULTATION (SEPTEMBER - OCTOBER 2012)

Rhagfyr / December 2012

### NUMBER CONTENTS

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### 1. BACKGROUND

1.1 As part of the informal consultation in South East Anglesey, a number of consultation meetings were held with parents, governors and staff of the three schools involved in the consultation, as shown in Table 1 below. The consultation period began on Wednesday 12 September, 2012 and ended on Wednesday 24 October, 2012.

### Table 1

			Meeting with	
School	Date (in 2012)	Staff	Governors	Parents
Llanddona	Monday 10 September	3.30	5.00	6.30
Llangoed	Tuesday 11 September	3.45	5.00	6.15
Beaumaris	Wednesday 12 September	3.45	5.00	6.15

- 1.2 As a reminder, see the list of options for schools in south-east Anglesey, namely:
  - 1. Continue to maintain the three schools
  - 2. Close Ysgol Llanddona and transfer the pupils to Ysgol Beaumaris
  - 3. Close Ysgol Llanddona and transfer the pupils to Ysgol Llangoed
  - 4. Close Ysgol Llanddona and Ysgol Llangoed and transfer the pupils to Ysgol Beaumaris
  - 5. Federalisation or clustering
- 1.3 The views of staff, parents, governors and others were collected and they are summarised in this report.

### 2. RESPONSES FROM YSGOL LLANDDONA

- 2.1 Six responses were received from Ysgol Llanddona stakeholders three letters from parents, one from grandparents, one from a governor and one from an individual who did not reveal whether they were a stakeholder or not. They praised the bilingual education at the school and recommended that Ysgol Llanddona and Ysgol Llangoed and others should receive pupils from Ysgol Beaumaris because of the cost of maintenance work on that school. They were not in favour of moving the children to Ysgol Beaumaris in the event of Ysgol Llanddona closing and highlighted behavioural problems as the reason.
- 2.2 In addition to the above, formal correspondence in English and Welsh was received from the Governing Body of Ysgol Llanddona (see Appendix 1). It was the unanimous view of the Body:
  - 1. That the options were not complete and that other options should be identified and evaluated.
  - 2. That the condition of Ysgol Beaumaris should be fully recognised in any assessment.
  - 3. That based on the view of parents of pupils at Ysgol Llanddona, the options proposed were unlikely to address the issue of surplus places.

#### 3. **RESPONSES FROM YSGOL LLANGOED**

- 3.1 A total of 127 responses were received from the stakeholders of Ysgol Llangoed of which 53 were letters (41%), 57 were feedback forms (45%) and 18 were e-mails (14%). All of the responses wished to see Ysgol Llangoed remaining open and some wished the option to be removed from the document.
- 3.2 One response was received from a Sustrans Officer stating that Option 3 was better from a linguistic and sustainable transport to school perspective. This view was endorsed by a number of parents who thought that having to travel to another school would cause traffic and pollution problems. Some mentioned the green awards the school has achieved recently. One parent stated his desire to have a safe cycle route between Llangoed and Beaumaris.
- 3.3 Some felt that the school should not be closed as the standards of education are so good (as highlighted in the performance quartiles and Estyn inspection reports) and that the commitment of staff is a contributory factor in this respect. There was great praise for "the good work of the head, the teachers and parents in creating a happy, friendly school" and others praised the standards of behaviour and discipline there. Others felt that the report should have included subjective matters such as the happiness of the children.
- 3.4 A number emphasised that the % of surplus places in Ysgol Llangoed was lower than in the other two schools under consideration and that its condition score was the highest of the three and they therefore did not see the logic in the option of closing the school.

- 3.5 As the expenditure per pupil is lower in Ysgol Llangoed than the other two, some did not agree with closing the school.
- 3.6 One stakeholder requested further information on the sports facilities in the three schools and whether the fact "that the relatively high SEN proportion in the 3 schools is related to social deprivation".
- 3.7 A letter was received from the local elected member expressing the concerns of parents and his constituents. A number of the residents of Llangoed and the area were in agreement with his 12 points.
- 3.8 Some were concerned that travelling to Ysgol Beaumaris would be a long journey for some children if Ysgol Llangoed were to close. Others were concerned about access to the school by car and traffic problems.
- 3.9 One parent expressed the view that the document was too lengthy and difficult for parents to understand and that the consultation document should have been released earlier.
- 3.10 One stakeholder wished the Council to increase rates in order to secure the future of services on the island.
- 3.11 As the % of surplus places is high in other primary schools in the Ysgol David Hughes catchment area, some felt that the focus should be on those schools rather than South East Anglesey. Three stakeholders said that the size of Beaumaris primary school should be reduced because of so many surplus places there.
- 3.12 Two pupils responded that they wished to keep Ysgol Llangoed open as they are making many friends there.
- 3.13 For financial, educational, community, linguistic and other reasons, some stakeholders did not see the sense of closing the school. Others did not consider it fair that Ysgol Llangoed was suffering "because of the two other schools".
- 3.14 Some aired the possibility of building a new smaller school for the area in Beaumaris to replace the current three schools. Having considered the options, one resident suggested that Ysgol Llangoed or Ysgol Llanddona be closed and Ysgol Beaumaris retained as a compromise. One governor wished to see one school for the children of South East Anglesey and that is it "essential to safeguard the Welsh language in this part of the island" and that this cannot be done "by using Ysgol Beaumaris as it is now".
- 3.15 One resident of Glanrafon near Llangoed said: "As reading standards in Wales are the lowest in Britain, why should we jeopardise this by closing Ysgol Llangoed?"
- 3.16 Correspondence was received from three teachers at the school and four classroom assistants. One teacher praised the "effective communication" of the Head and another teacher said "that it had a happy ethos, high level of discipline and parental support".

One teacher suggested extending Ysgol Llangoed and closing Beaumaris and Llanddona schools and transferring the pupils to Llangoed. The assistants also praised the Head for the management of the school but were concerned about losing their jobs and the possible impact on the community of closing the school.

- 3.17 As house prices are high in Beaumaris, some felt there should be affordable housing in the area.
- 3.18 One stakeholder suggested "that the activities and services of the church and the chapels should be centralized at the school and that Ysgol Llangoed should be a designated Welsh school allowing admission only to children who are steeped in the Welsh language".
- 3.19 An e-mail was received from Anglesey's Assembly Member stating that the stakeholders of the school "oppose the intention to close Ysgol Llangoed because they feel that the school is performing well academically; that it is well managed financially and educationally; and that it has a good approach to the Welsh Language. It is also a modern school with comparatively low maintenance costs and an important part of the local community".
- 3.20 A letter was received from the Member of Parliament for Anglesey that parents did not feel that they have had sufficient time to see the document before the consultation meeting.
- 3.21 The Governing Body of Ysgol Gynradd Llangoed stated its "complete dissatisfaction at the threat closing the school". See Appendix 2 for a copy of the correspondence.

Other comments from the feedback forms were:-

- Agree that Anglesey Council needs to make substantial savings and agree with the reasons for change. Some had analysed the figures further and Ysgol Llangoed was came out in the top five of schools in the catchment area in all of the categories.
- Concern with regard to the number of pupils who have moved to Ysgol Llangoed from Ysgol Beaumaris.
- Some affordable dwellings will be built in Llangoed which would lead to an increase in the number of pupils at the school.
- Praise for the way the Head runs the schools.
- Praise for the bilingual education at the school and how pupils who go to Ysgol David Hughes receive their education through the medium of Welsh.
- Closing Ysgol Beaumaris and moving the children to neighbouring primary schools.
- Emphasis on the community ethos of the school.
- As the school was all on one level, access for the disabled was more convenient.
- Some were concerned that should Ysgol Llanddona and Ysgol Llangoed close, it would signal the end of speaking Welsh amongst children in this part of Anglesey.

- The size of Ysgol Llanddona was not sustainable.
- A number were in favour of Option 3 namely to close Ysgol Llanddona and transfer the pupils to Ysgol Llangoed. This was based on linguistic and cultural reasons.

### 4. **RESPONSES FROM YSGOL BEAUMARIS**

- 4.1 A total of 11 responses were received from the school's stakeholders comprising 2 letters (18%), 7 feedback forms (64%) and 2 e-mails (18%). There were three responses from parents, one from a governor and one from the Head of the school but the other 6 respondents did not reveal whether they were stakeholders or not.
- 4.2 Other comments in the feedback forms were:-
  - That Ysgol Beaumaris needs to be modernized, be a green and state of the art school.
  - Surprise that the maintenance costs are very high.
  - Acknowledged the problems of the past but since the appointment of the new Head, there is a positive and confident atmosphere in the school.
  - Praise for the school's links with the community.
  - Favouring Option 4, namely closing Ysgol Llangoed and Ysgol Llanddona and transferring the pupils to Ysgol Beaumaris.
- 4.3 In its correspondence, Beaumaris Town Council stated that it supports "the Isle of Anglesey County Council's intention to keep Ysgol Beaumaris open" and that it was concerned about the school's maintenance backlog.

### 5. **RECOMMENDATIONS**

At its meeting on November 21, 2012, the Education and Leisure Scrutiny Committee was asked to make recommendations to the Executive Committee on an option or options for formal consultation from amongst the following:-

- 1. Continue to maintain the three schools.
- 2. Close Ysgol Llanddona and transfer the pupils to Ysgol Beaumaris.
- 3. Close Ysgol Llanddona and transfer the pupils to Ysgol Llangoed
- 4. Close Ysgol Llanddona and Ysgol Llangoed and transfer the pupils to Ysgol Beaumaris
- 5. Federalisation or clustering

At the meeting on November 21, 2012, the Education and Leisure Scrutiny Committee resolved:-

To recommend Option 3 (to close Ysgol Llanddona and transfer the pupils to Ysgol Llangoed) to the Executive as the Committee's preferred option for formal consultation on the review of primary education provision in South East Anglesey subject to the following:-

- That transport issues in the area are addressed and satisfactorily resolved, and
- That the primary education provision in South East Anglesey is revisited in due course in the Schools Modernisation Programme with a view to establishing a long term strategy for the primary education provision in the area.

AGENDA ITEM NO.

ISLE OF ANGLESEY COUNTY COUNCIL		
Report to	THE EXECUTIVE	
Date	14 JANUARY 2013	
Subject	LOWERING AGE OF ADMISSION AT YSGOL DWYRAN	
Portfolio Holder(s)	Councillor Goronwy O Parry MBE	
Lead Officer(s) Gwynne Jones, Director of Lifelong Learning		
Contact Officer Gareth Jones, Education Officer		
Nature and reason for reporting		

A request was received from the Governing Body at Ysgol Dwyran for the Authority to consider lowering the age of admission so as to admit pupils part time in the September following their third birthday. It is necessary to seek the permission of the Executive Committee to start the process of consultation with all who have an interest.

### A – Introduction / Background / Issues

Ysgol Dwyran admits children full time in the September following their fourth birthday. The school is one of 9 schools with this policy. The other 39 primary schools admit children part time in the September following their third birthday.

There is a set process to this-

- 1. Prepare a consultation document and to present it in a public meeting.
- 2. Ensure a wide consultation with all who have an interest.
- 3. Prepare a report and recommendation to the Board of Commissioners.
- 4. If move on the proposal then publish a statutory order and collect objections.
- 5. Consider any objections. If continue with the proposal a report is sent to the Minister for Education for a decision.

Throughout the process there is close working with the Welsh Government.

### **B** - Considerations

The school wishes to move towards a policy that is accepted in the majority of our schools. Consultation should take place so as to come to a decision following the collecting of comments.

The implications and impacts listed below will need to be analysed during the consultation.

C –	C – Implications and Impacts				
1	Finance / Section 151	We understand that any costs will be kept within the current budgets.			
2	Legal / Monitoring Officer				
3	Human Resources				
4	Property Services (see notes – separate document)				
5	Information and Communications Technology (ICT)				
6	<b>Equality</b> (see notes – separate document)				
7	Anti-poverty and Social (see notes – separate document)				
8	<b>Communication</b> (see notes – separate document)				
9	<b>Consultation</b> (see notes – separate document)				
10	Economic				
11	Environmental (see notes – separate document)				

<b>C</b> –	C – Implications and Impacts	
12	Crime and Disorder (see notes – separate document)	
13	Outcome Agreements	

CH - Summary
The Governors at Ysgol Dwyran have presented a request to lower the age of admission. There is a process to follow. Permission is requested to begin the process.
D - Recommendation
Permit officers to consult on lowering the age of admission.

Name of author of report:	Gareth Jones
Job Title:	Education Officer
Date:	12 December 2012

Appendices:		
Nege		
None		

Background papers	
None	
None	

AGENDA ITEM NO. [Not for publication by virtue of Paragraph(s) ..... of Schedule 12A to the Local Government Act 1972]

The Executive Committee	
14 January 2013	
Subject Separation of statutory and non-statutory functions (Other Major Developments)	
Lead Officer(s) Arthur Owen (Director of Sustainable Development) and Dylan J Williams (Head of Economic Development)	
Contact Officer Rhys LI Jones (PPA Design Lead, Economic Development Unit)	

Nature and reason for reporting

1.1 To advise members of the need to separate the Council's statutory consenting function from discussions, negotiations and decisions on non-statutory community benefit contributions in connection with development proposals within or affecting Anglesey.

1.2 To seek approval to the proposed measures to be put in place to ensure Officer and Member responsibilities in relation to the Council's consenting functions are kept separate from discussions, negotiations and decisions on community benefit contributions.

### A – Introduction / Background / Issues

#### Introduction

2.1 The Council anticipates that it is likely to receive a number of planning applications for development consent under the Planning Act 2008 for development comprising Nationally Significant Infrastructure Projects (NSIPs). Such applications would be made to the Secretary of State (who would be the determining body for that application). However, given that such developments would be located primarily in (or adjacent to) the area for which the Council is the local planning authority, the Council will be an important consultee in respect of such applications. The Council may also receive applications for planning permission for other development

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proposals associated with, but not integral to, any proposed NSIP application (known as Associated Development). As with any other application for planning permission, the Council would be the consenting body in relation to those applications.

2.2 Submissions of planning applications to the Council (whether or not such applications are associated with an NSIP application), and / or the submission of a development consent application to the Secretary of State, will give rise to the consideration of planning issues by the Council as part of the statutory planning application/development consent process.

The submissions/applications may also give rise to discussions in relation to payments which, whilst related to the delivery of the proposed development, will be unconnected to the statutory planning process.

### Background

3.1 Within the planning process any mitigation related to the environmental, community and economic impacts of a proposed development, including monetary contributions, would be secured through the use of planning conditions and planning obligations under the Town and Country Planning Act 1990 and related legislation. These payments are distinct from and are not to be confused with CBCs (Community Benefit Contributions).

3.2 CBCs are monetary payments from a developer for the benefit of communities hosting a development. Such contributions are often made by developers in connection with development proposals for renewable energy or radioactive waste storage. For example CBCs have been negotiated with offshore wind developers in Scotland for an annual payment based on a levy on each kilowatt hour of electricity generated over the lifetime of the project. CBCs are also made in relation to developments in the nuclear sector and members should note that approval has already been given for the Council to discuss with the proposed developer of a new nuclear power station at Wylfa the potential payment of CBCs.

3.3 CBCs are separate and distinct from the planning process. They are not a material consideration which can be taken into account in determining whether to grant consent or to respond positively or otherwise to a consultation request. Any payment made is not designed to cover the direct effects of the development and they cannot properly be judged to be necessary to make a development acceptable in planning terms.

3.4 The Council's power to consider, negotiate and enter into arrangements making provision for Community Benefit Contributions would derive from section 2 of the

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Local Government Act 2000, which gives the Council the power to do anything it considers achieves the promotion or improvement of the economic, social or environmental well-being of the area.

3.5 The Council wishes to be able to hold discussions with any person bringing forward a development of a type that may warrant an offer of payment of a CBC. However, given the above and in accordance with legal advice IACC has received, it is critical that the two processes are kept separate and that any Officer or Member who takes part in discussions to secure a CBC is required to forego any involvement in the statutory planning process. This would include being involved in any decision (which would include a statutory consultation response) on behalf the Council in relation to any application for development consent for an NSIP, and/or being involved in any related planning applications including those for Associated Development (i.e. those made to the Council for development which is ancillary or incidental or required in connection with an NSIP).

### Issues

4.1 It is important that appropriate internal arrangements are put in place to ensure that Members and Officers involved in any discussions or negotiations on CBC do not participate in and remain separate from statutory planning processes to which those CBCs would relate.

4.2 Officers are keen to use the existing management structure to take decisions on both the statutory and non-statutory (CBC) elements so as to avoid any unnecessary reorganisation. As Members will be aware, the existing decision making structure for decisions in connection with planning applications is the responsibility of the Director of Sustainable Development. Key officers who will be involved in the planning process include the Head of Planning and Public Protection, the Chief Planning Officer and the Head of Highways and Waste Management (and the various teams of officers which support these services). All of these services fall within the Sustainable Development Directorate and, therefore, provided these officers have no role in CBC discussions, negotiations and decisions, this structure can remain.

4.3 The function of discussing and negotiating CBC is an executive function and therefore the responsibility of the Executive. In respect of CBC discussions and negotiations, it is considered that the Chief Executive and the Leader are the people best placed to take these forward and it is therefore proposed that this function is delegated to them. This means that whilst the Chief Executive and Leader are discussing or negotiating CBC they will not be involved in any part of the statutory planning processes in relation to the statutory planning processes to which those CBCs

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would relate.

4.4 In view of the level of work which might be involved in these discussions, it is proposed that the Head of Economic Development should assist with these negotiations. In order to give effect to this arrangement, protocols will need to be put in place to ensure that the Head of Economic Development deals directly with the Chief Executive in relation to discussions on CBC.

4.5 In terms of Committee arrangements, the Planning and Orders Committee would continue to be responsible for decision taking in connection with development consent and planning applications for development in or adjacent to Anglesey. The scrutiny of those decisions would fall within the remit of the Environment and Technical Services Committee.

4.6 As noted above, CBC is an Executive function and therefore decisions fall to the Executive. It is proposed that the Economic Tourism and Property Committee is the scrutiny committee for those decisions.

4.7 Members can continue to sit on the above committees, but where Members are involved in the statutory planning process, they must refrain from becoming involved in the discussions and negotiations in relation to CBC.

4.8 It should be noted that the above arrangements have been approved in relation to the proposed new nuclear power station at Wylfa. The purpose of this report is to adopt the same arrangements in respect of other development proposals where it may be appropriate to discuss the payment of a CBC.

### **B** – Considerations

5.1 The Council needs to ensure that it is able to negotiate and consider the terms of any Community Benefit Contribution proposed by a developer without compromising the statutory planning process. It is important that Members and Officers of the Council are aware of the distinction between the two processes and are able to carry out their powers and functions accordingly.

5.2 In this respect it is important that those Officers and Members who are involved in the statutory planning process can carry out their functions without having any involvement in CBC and that those who are not involved in the statutory process, but who will be undertaking discussions and negotiations on CBC, do so without any involvement in the statutory process.

5.3 As such it is proposed that measures are put in place to ensure a clear divide between the statutory planning process and the discussions and negotiations in

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relation to CBC and to reflect the internal arrangements outlined above. In this respect it is important that Council Members and Officers are aware of what they can and cannot do to maintain that divide and to ensure their involvement in either process remains lawful and transparent. It is proposed that protocols will be put in place to explain these arrangements and ensure compliance.

5.4 Recognising that many of the prospective development proposals will be energy related (and as already approved by the Executive in relation to new nuclear development at Wylfa) to help that transparency and to avoid any risk of one process being tainted by the other, it is proposed that the Director of Sustainable Development ceases his role as Project Sponsor of the Energy Island Programme Board. This role will be taken on by the Chief Executive. Further, any Officers or Members who are part of the EIPB should not be involved in the statutory planning process.

It should be noted that any consultants which are working for IACC in relation to any relevant application will also need to put in place measures to ensure that those advising on the planning process will not also be advising on CBC discussions (save for advice on the separation of the statutory and voluntary functions). This will either require separate teams to be set up in each consultancy to deal with planning and CBCs or for separate consultants to be used.

<b>C</b> –	C – Implications and Impacts		
1	Finance / Section 151		
2	Legal / Monitoring Officer	The proposed course of action identified in this report is endorsed as being necessary to ensure a proper separation of these functions and so to retain the integrity of the Council's actions and decisions as the Local Planning Authority.	
3	Human Resources	It is important to ensure that officers are totally clear about their responsibilities and where the boundaries and separations of duties are.	
4	Property Services		
5	Information and Communications Technology (ICT)		
6	Equality		

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<b>C</b> –	C – Implications and Impacts		
7	Anti-poverty and Social		
8	Communication		
9	Consultation		
10	Economic	The proposed way forward must be endorsed and implemented to ensure IACC is in a position to effectively deliver its statutory and non-statutory functions.	
11	Environmental		
12	Crime and Disorder		
13	Outcome Agreements		

### CH – Summary

The Council Officers wish to engage with developers bringing forward applications for planning permission/development consent within or affecting its area, in relation to the provision of Community Benefit Contributions. These contributions fall outside of the planning process. In order to be able to this an internal structure needs to be put in place to ensure that CBC discussions and negotiations are kept separate from any discussions and decisions which fall within the statutory planning process. Without this separation there is a risk that CBC discussions or decisions may influence or taint (or give the appearance of influencing or tainting) the statutory planning process.

The Council Officers therefore believe that the structure outlined herein and contained in the resolutions below is critical to ensure that robust, effective and lawful decisions are taken in relation both the statutory and non-statutory (voluntary/community) processes.

### **D** – Recommendation

1. To delegate authority to the Chief Executive, on behalf of the Council's Executive, to enter into discussions and conduct negotiations with developers bringing forward applications for planning permission within or affecting its area, and, subject to final approval of the Executive, agree with those proposed developers details of appropriate CBC/CBC scheme where appropriate in connection with such development.

2. To note that the Head of Economic Development will be assisting the Chief Executive and the Leader as required in relation to discussions and negotiations on CBC.

3. To note that the planning functions of the Council under the Town and Country Planning Act 1990 will continue to be the responsibility of the Director of Sustainable Development and that those functions will be carried out by the Head of Planning and Public Protection.

4. To note that no Member or Officer involved in any discussions or negotiations in respect of a CBC/CBC scheme will be permitted to participate in the planning process that corresponds to the development to which such discussions relate.

5. To note that no Member or Officer involved in the statutory planning process will be permitted to participate in the discussions or negotiations in respect of CBC/CBC scheme in connection with the development to which such statutory planning processes relate.

6. To note that appropriate arrangements will be put in place to ensure that the advice, discussions, negotiations and lines of communication reflect the above arrangements in relation to CBC and town and country planning matters.

Name of Author of the Report: Rhys Lloyd Jones Title: PPA Deign Lead Date: 18<sup>th</sup> December 2012

### Appendices

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#### Background papers

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